

Report to the Joint Legislative Budget Committee on the Timber Regulation and Forest Restoration Program Assembly Bill 1492

Fiscal Years 2021-22 & 2022-23

In Fulfillment of the Annual Reporting Requirement of Public Resources Code Section 4629.9







CONTENTS

EXECUTIVE SUMMARY	4
2021-2023 Program Dynamics in Focus	5
Disturbance: Wildfire and Vegetation Management	5
Fund Condition	6
PROGRAM OVERVIEW	7
Timber Harvest Review	7
Additional Program Engagement	8
Legislative Mandate	9
Reporting Requirements	10
PROGRAM REPORTING FISCAL YEARS 2021-22 and 2022-23	11
Fund Status	11
Fund Financial Status Summary: Wood Products Assessment, Revenues and Expenditures	11
Staffing Levels	13
Restoration Grant Funding	14
Timber Harvest Document Review, Inspections, Approval, and Enforcement	14
Timber Harvest Plans (THPs)	15
Nonindustrial Timber Management Plans (NTMPs)	16
Emergency Notices and Exemptions	18
Timber Operator Licensing	21
Enforcement	22
Process Improvements, Efficiencies in Environmental Review and Permitting	22
OTHER FORESTRY-RELATED ACTIVITIES INVOLVING PROGRAM STAFF	25
Monitoring and Evaluation	25
Monitoring and Research Related to Emergencies and Exemptions	26
Effectiveness Monitoring	30
Statewide Forest Ecosystem Monitoring and Assessment	32
Wildfire Preparedness and Emergency Response	34
Utility Right-of-Way Vegetation Management	34
Watershed Emergency Response	35

Assembly Bill 1492 Timber Regulation and Forest Restoration Fund Program Report



Governor's Wildfire and Forest Resilience Task Force and Action Plan	35
APPENDIX	37
Departmental Staffing and Costs	37
Natural Resources Agency	37
CAL FIRE and Board of Forestry and Fire Protection	37
Department of Fish and Wildlife	39
State and Regional Water Boards	42
Department of Conservation	43
Workload Analysis	44
Detail on Timber Harvest Activity for FY 2021-22 and FY 2022-23	50
Number and Acreage Extent of Timber Harvesting Documents Processed	50
Average Time for Plan Review	50
Review of Timber Harvest Permits for Filing	51
THP Review Times	51
NTMP Review Times	53
Number of Field Inspections per CAL FIRE Inspector	54
Number of Active Plans and Acres under Active Plans	56
Overall Accounting of Program Fund Personnel Activities	58



EXECUTIVE SUMMARY

The Timber Regulation and Forest Restoration Fund (Fund), established in 2012 under Assembly Bill 1492 (Chapter 289, Statutes of 2012; AB 1492), places a one percent assessment on lumber and engineered wood products sold at the retail level to pay for agency staffing, permits, oversight, and environmental protection of California's forested ecosystems (Figure 1). In FYs 2021-22 and 2022-23 the Fund supported nearly 223 agency staff at the California Natural Resources Agency (CNRA), the Board of Forestry and Fire Protection (BOF), the California Department of Forestry and Fire Protection (CAL FIRE), the Department of Fish and Wildlife (CDFW), the Department of Conservation's California Geological Survey (CGS); and the California Environmental Protection Agency's State and Regional Water Quality Control Boards (Water Boards).

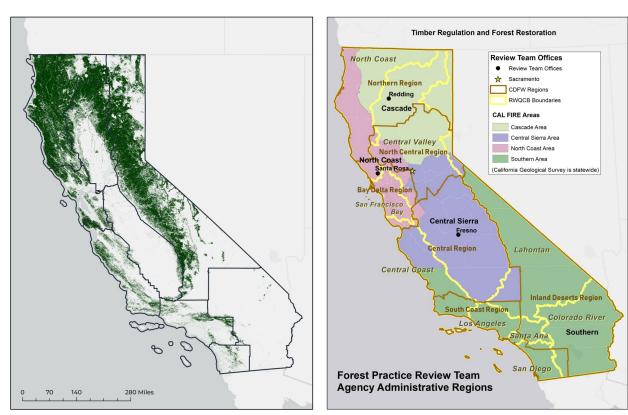


Figure 1 (left image): Statewide land cover map of California forest ecosystems under the purview of the Timber Regulation and Forest Restoration Program; (right image): Statewide map of Program offices and department jurisdictions (CAL FIRE, Water Boards, CGS, and CDFW) along with geographic reference to forest areas under Program.

The Timber Regulation and Forest Restoration Program (Program; established under AB 1492) has been operating for just over a decade. The Program's annual operating budget ranges from \$69 million - \$111million, enabling interagency staff to work closely to build and maintain interagency cohesion, efficiency, and performance in the management of California's forested ecosystems. Extensive collaboration occurs



outside the Program's core departments, including work with other state and federal agencies and partner organizations.

Program staff are actively engaged in core duties to conduct timber harvest review; fulfill policy and oversight functions including new regulation development and enforcement; ensure transparency and efficiencies through monitoring and online permit innovations; and support forest and watercourse restoration. Related to these legislatively mandated duties, highlighted duties listed below have emerged since the creation of the Program and absorbed significant staff time during this reporting period. These include, but are not limited to:

- Emergency response to post-wildfire watershed hazard identification and community recovery, flood and winter storm events, and COVID-19 testing coordination.
- 2. Oversight of Emergency Notice and Exemption filings (fast-track timber harvest permits).
- 3. Implementation of the new California Vegetation Treatment Program (CalVTP) to streamline environmental review of non-commercial vegetation management.
- 4. Execution of Governor's Wildfire and Forest Resilience Task Force (Task Force)

 <u>Action Plan</u> items pertaining to:
 - a. Vegetation management permit synchronization and streamlining
 - b. Statewide monitoring and evaluation systems including vegetation treatment tracking systems, and CNRA's remote sensing investments.
- 5. Review of annual utility Wildfire Mitigation Plans in coordination with the Office of Energy Infrastructure Safety (Energy Safety).
- 6. Response to pending endangered species listings (e.g., California Spotted Owl).
- 7. Response to issues with illegal timberland conversion and other violation types.
- 8. Support and oversight of State-owned land vegetation management implementation.

Some of the above-listed items are episodic, aligned with disaster declarations, while others are long-term work areas Program staff are continually addressing. In all cases, Program staff have ramped up interagency and stakeholder outreach and coordination efforts in recent years, including extensive collaboration with the U.S. Forest Service.

2021-2023 Program Dynamics in Focus

<u>Disturbance: Wildfire and Vegetation Management</u>

While the 2021 through 2023 wildfire seasons were less severe and extensive when compared to the 2020 season (the largest in California's recorded history burning nearly 4.5 million acres across the state), significant fire events occurred during the reporting period (for more on annual incidents review CAL FIRE incident archive: 2021, 2022, 2023). Thousands of structures were destroyed or damaged, and numerous injuries and



fatalities resulted. Many wildfires directly affected critical water infrastructure and biodiversity in some of the most productive timberlands of the State.

Consistent with trends observed in recent years, post-fire salvage Emergency Notices continued to spike in the reporting period because of the number of acres of private timberland that burned at moderate and high severity since 2019. The number of Emergency Notices submitted has increased significantly from 158 in FY 2019-2020, to 466 in FY 2020-2021, and 399 in FY 2021-2022. There were 239 submitted in FY 2022-2023. Approved Timber Harvest Plans (THPs) decreased from 210 in 2020-21 to 183 in FY 2021-2022 and dropped slightly again to 174 in FY 2022-2023.

Program staff are aware of the effects of climate change and wildfire on the timberlands and broader forested ecosystems. Considering these challenges staff:

- Shifted focus to post-fire salvage operations, while maintaining consistent THP permitting timelines,
- Made notable contributions to Key Actions outlined in the Governor's Wildfire and Forest Resilience Task Force Action Plan,
- Contributed to technological advances in statewide forest ecosystem assessment and monitoring,
- Met statutory obligations related to Emergency Notice and Exemption monitoring and reporting, and
- Followed through on grant-supported contracts issued for restoration projects in previous years.

Fund Condition

In fiscal year 2021-22, the Fund had \$90.2 million in available resources, of which approximately \$59.2 million came from annual forest product sales assessment revenues. Of the \$90.2 million available, \$40.5 million was expended to support Program operations statewide. By the end of fiscal year 2021-22, the Fund had a balance of \$49.7 million. In fiscal year 2022-23, the Fund had \$111.4 million in available resources, of which approximately \$61.8 million came from annual forest product sales assessment revenues. Of the \$111.4 million available, \$52.1 million was expended to support Program operations statewide. At the end of fiscal year 2022-23, the Fund showed an ending balance of \$59.3 million.

The fund balance in the past two fiscal years has more than doubled from the previous five-year average. With sustained fiscal conditions and funding prospectus better known, CNRA expects to fully reconcile the Program fund for the first time in several



years, and the Program is likely to see large adjustments to its fund in the enacted 2024-25 budget. Aligned with its legislative mandate, the Program may allocate future one-time spending to address mission-critical resiliency programs across Program departments with a focus on restoration.

PROGRAM OVERVIEW

Implementation of the Program began in January 2013, bringing various State natural resource management agencies together under the Program to efficiently and effectively regulate and permit timber harvesting activities occurring on state/local and private lands, while ensuring the protection of the state's natural resources and broader forested ecosystems. Agencies directly involved in the Program include CNRA, BOF, CAL FIRE, CDFW, CGS, and Water Boards.

Retail revenues generated under the Fund create a consistent source of revenue to support costs of the agencies charged with the review, inspection, and issuance of permits to conduct timber operations. Funds are also used to protect forest resources; restore the state's forested lands, including fisheries, wildlife habitat, and water quality; and support core staff work on subjects including permitting efficiencies, ecological oversight and monitoring, and forest ecosystem restoration through grant programs [PRC§ 4629.6(d)-(g)].

AB 1492 requires that monies be expended for purposes relating to:

- the regulatory activities of responsible state and local agencies involved in the management of forested landscapes.
- 2) the costs of managing forest resource programs in the state.
- 3) grants for restoration in forested ecosystems.
- 4) certain grants for fire protection and suppression.

Timber Harvest Review

A major component of the Program is to provide consistent interagency oversight for commercial timber harvest on California's non-federal timberland. Commercial timber operations on non-federal forestlands in California are regulated under the <u>Z'berg-Nejedly Forest Practice Act</u> (Act) and implemented under the <u>California Forest Practice Rules</u> (Rules). The Act establishes the goal of ensuring a thriving and sustainable timber industry that supports California's ecological objectives, protection of soil, water quality, and conservation of wildlife habitat.

The Rules provide explicit instructions for permissible and prohibited actions that govern the conduct of timber operations in the field. The Rules cover major categories including



silvicultural systems and regeneration methods; harvesting practices and erosion control; site preparation; watercourse protection; sensitive watershed designation; functional wildlife habitat and late successional forest protection; fire protection; hazard reduction and more. The Rules define the contents of a variety of permitting and related procedural mechanisms for the conduct of timber harvesting activities, including the Timber Harvest Plan, which is a formal environmental review document that must be prepared by a Registered Professional Forester. The BOF is the rule-making authority, and CAL FIRE is the lead agency for approving timber plans and enforcement of the Forest Practice Rules. The Act and Rules and the interagency process used to review and approve THPs under them constitute a Certified Regulatory Program under the California Environmental Quality Act (CEQA).

The multi-agency "review team" is defined in the Act and Rules and includes CAL FIRE (lead agency), the Water Boards, CDFW, and CGS. The Act and Rules establish a coordinated process for multi-agency, interdisciplinary review of timber harvesting projects including THPs, Nonindustrial Timber Management Plans (NTMPs), Sustained Yield Plans (SYPs), Program Timberland Environmental Impact Reports (PTEIRs), Working Forest Management Plans (WFMPs), and Emergency and Exemption Notices. In 1976, the Natural Resources Secretary certified that the plan review process under the Rules was the "functional equivalent" of an environmental impact report (EIR) under CEQA based on the number of provisions that require evaluation and protection of soil, water, plant, fish, cultural and wildlife resources.

Beyond participating in the review team process, CDFW also serves as a CEQA Responsible Agency for plans with the issuance of appropriate Lake and Streambed Alteration Agreements (1600 Agreements) and Incidental Take Permits (ITPs) for species listed under the California Endangered Species Act (CESA). The Water Boards also have a statutory obligation to regulate all nonpoint source water pollution activities on both non-federal and federal lands under Federal and State clean water laws. Coordination among these agencies and departments is critical to meet each agency's respective mandates and reduce duplicative efforts.

The Program has enabled a transition towards more transparent, coordinated review and permitting related to timber harvesting activities. With a foundation of collaboration, the multi-agency review team provides early and consistent oversight to efficiently process timber harvesting proposals, with no permitting fees. Further, the Program has expanded measures to deliver program accountability and enhance stakeholder accessibility.

Additional Program Engagement

Beyond oversight of timber harvesting activities, Program staff engage in broader forest health and timber harvest initiatives integral to the Program's scope and operations.

These initiatives include:



Wildfire mitigation, public safety, science, and innovation:

- Collaboration between Program staff and partner agencies and stakeholders to address drought, tree mortality, and wildfire issues, workforce development needs, utility right-of-way mitigation work, wood product utilization, restoration, and reforestation initiatives, and the like. These efforts include work associated with the Governor's Wildfire and Forest Resilience Task Force.
 - Review team staff collaborate with partner agencies to ensure complementary and consistent work. Partner agencies include the Office of Energy Infrastructure Safety (Energy Safety), California Office of Emergency Services, CalRecycle, Public Utilities Commission, Caltrans, Department of Water Resources, Coastal Commission, Office of Planning and Research, Air Resources Board, U.S. Forest Service, and Bureau of Land Management.
- CNRA is leading the development of an integrated statewide forest ecosystem monitoring effort to evaluate the impact and effectiveness of management (harvest, fuel reduction activities, other land uses) on forest ecosystem conditions, including water quality and supply, carbon, biodiversity, and related natural resource assets. This includes statewide coordinated acquisitions of remote sensing data to enhance and complement the data and assessments being conducted by partner organizations.

Legislative Mandate

AB 1492 outlines the Legislature's intended goals (PRC § 4629.2):

- Promote and encourage sustainable forest practices consistent with state environmental laws, including, but not limited to, the Timberland Productivity Act of 1982, CEQA, the Porter-Cologne Water Quality Act, and CESA.
- Ensure continued sustainable funding for the State's forest practice program to protect the state's forest resources.
- Support in-state production of timber within the State's environmental standards and promote and encourage retention of forests and forested landscapes.
- Create a funding source for the restoration of the state's forested lands and promote restoration of fisheries and wildlife habitat and improvement in water quality.
- Promote restoration and management of forested landscapes consistent with the California Global Warming Solutions Act (AB 32).



- Promote transparency in regulatory costs and programs through the creation of performance measures and accountability for the State's forest practice regulatory program and simplify the collection and use of critical data to ensure consistency with other pertinent laws and regulations.
- Identify and implement efficiencies in the regulation of timber harvesting between State agencies.
- Modify current regulatory programs to incorporate, and provide incentives for, best practices and develop standards or strategies, where appropriate, to protect natural resources, including the development of plans that address road management and riparian function on an ownership-wide, watershed-wide, or district-wide scale.

Primary objectives of AB 1492 as they relate to the review team agencies are:

- Administrative accountability, efficiency, and transparency (PRC§ 4629.1 & 4629.2(f-g)),
- 2) Timber Harvest document review, inspections, approval, and enforcement (PRC§ 4629.6(c)),
- 3) Monitoring and reporting (PRC§ 4629.2(f) & 4629.9(a)),
- 4) Establishing and evaluating ecological performance measures ((PRC§ 4629.1, 4629.3(f), 4629.9(a)), and
- 5) Providing forest restoration grants (PRC§ 4629.2 & 4629.6 (d-g)).

Reporting Requirements

AB 1492 established a requirement for CNRA, in consultation with CalEPA, to submit an annual report to the Legislature on the activities of all State departments, agencies, and boards relating to forest and timberland regulation (PRC§ 4629.9). Per the statute, that report shall, at minimum, include all the following:

- 1) A listing, by organization, of the proposed total costs associated with the review, approval, and inspection of timber harvest plans and associated permits.
- 2) The number of THPs and acreage covered by the plans, reviewed that year.
- 3) To the extent feasible, a listing of activities, personnel, and funding, by department, for the forest practice program for the most recent fiscal year and preceding 10 fiscal years.
- 4) The number of staff in each organization dedicated fully or partially to, a) review of THPs, and b) other forestry-related activities, by geographical location in the state.
- 5) The costs of other forestry-related activities undertaken.



- 6) A summary of any process improvements identified by the Administration as part of ongoing review of the timber harvest process, including data and technology improvement needs.
- 7) Workload analysis for the forest practice program in each organization.
- 8) To assess efficiencies in the program and the effectiveness of spending, a set of measures for, and a plan for collection of data on, the program, including but not limited to:
 - a. The number of THPs reviewed,
 - b. Average time for plan review,
 - c. Number of field inspections per inspector,
 - d. Number of acres under active plans,
 - e. Number of violations,
 - f. Evaluation of ecological performance.

A discussion of each is included in the following section.

PROGRAM REPORTING FISCAL YEARS 2021-22 and 2022-23

Fund Status

The following provides information on the Timber Regulation and Forest Restoration Program operations covering Fiscal Years 2021-22 and 2022-23 including budget condition, staffing information, and reporting on available and applicable Program activities and trends involving forest management and timber harvesting.

<u>Fund Financial Status Summary: Wood Products Assessment, Revenues and Expenditures</u>

In fiscal years 2021-22 and 2022-23 the Program supported nearly 223 agency staff at CNRA, CAL FIRE, CDFW, Water Boards, BOF, and the CGS largely in technical and administrative capacities responsible for: conducting timber harvest project review; fulfilling policy and oversight functions including regulation development and enforcement; ensuring transparency and efficiencies through monitoring and online permit innovations; and supporting forest and watercourse restoration.

In fiscal year 2021-22, the Fund had \$90.2 million in available resources, of which approximately \$59.2 million came from annual forest product sales assessment revenues. By the end of fiscal year 2021-22, the Fund had a balance of \$49.7 million. In fiscal year 2022-23, the Fund had \$111.4 million in available resources, of which approximately \$61.8 million came from annual forest product sales assessment revenues. At the end of fiscal year 2022-23, the Fund showed an ending balance of \$59.3 million (Table 1). Given consistently higher available resources in recent years, CNRA expects to fully reconcile the Program fund for the first time in several years, and



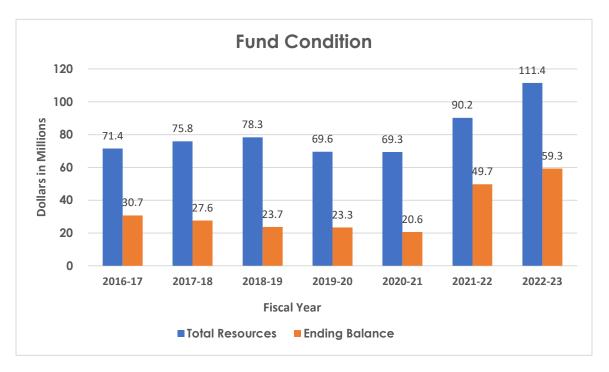
the Program is likely to see adjustments to its five-year fund average in the enacted 2024-25 State Budget.

Table 1. Fund Balance (millions of dollars), Fiscal Years 2016-17 to 2022-23.

	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Total Resources	71.4	75.8	78.3	69.6	69.3	90.2	111.4
Expenditures	68.3	48.2	54.6	46.3	48.7	40.5	52.1
Ending Balance	30.7	27.6	23.7	23.3	20.6	49.7	59.3

Table 1. Trends in Fund condition. Total Resources represent the prior year fund balance carry-over plus forest product sales assessment revenue collected for a given Fiscal Year. Ending Balance is the total amount of available resources remaining at the end of the Fiscal Year. The difference between the Total Resources and Ending Balance represents the total spending in the given Fiscal Year. The difference between a given year's total resources and the prior year's ending balance is the given Fiscal Year's lumber and forest product sales assessment revenue.





Staffing Levels

Since 2013, the Fund has provided consistent staffing levels for Program review team agencies to engage in timber harvest review functions and related forest health objectives (refer also to Appendix). Review team agencies regularly evaluate the adequacy of staffing levels supported by the Fund to ensure timely plan review and permitting, responsiveness to new legislative mandates, and to meet broader Program requirements such as monitoring, oversight, and restoration.

Given the scope and scale of forest and timberland management needs across the state, including response to emerging climate change impacts and increasing wildfire risk, new positions have been incrementally added since Program inception (Table 2). Nearly 223 staff positions (PY: person years) were authorized under the Program in FY 2021-22 and 2022-23.

Table 2. Staffing Levels, Fiscal Years 2015-16 to 2022-23.

Department	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
CNRA	2	2	3	3	3	3	3	3
BOF	1	1	2	4	4	4	4	4
CAL FIRE	114	114	123	123	123	123	123	123
CDFW ¹	41	40	41	34.5	42.7	42.2	45.2	45.2



Water Boards ²	34.9	34.9	35.2	35.2	53.2	28.75	28.75	28.75
DOC	19	19	19	19	19	19	19	19
Total	211.9	210.9	223.2	218.7	249.4	219.95	222.95	222.95

Table 2. Interagency staff numbers as measured by PY (person years) between FY 2015-16 and 2022-23. Notes: 1) 4.5 of CDFW's PYs are funded through the General Fund; 2) In past years, the Water Boards reported all positions assigned to Forest Activities Program work, beginning in FY 2020-21, the positions reported are those specifically supported through the General Fund and the Program Fund.

Given rising costs and growth of Program operations and responsibilities in recent years, it is anticipated that Fund appropriations across Program departments may need to be revisited to ensure appropriate resources are in place for consistent delivery of core Program services across the State.

Restoration Grant Funding

The State of California is a major purveyor of contract and grant funding to support research, innovation, and on-the-ground management action. As Fund condition allows, the Program, through its various departments and boards, administers restoration grant funding to enable reforestation, water quality improvement and forest management in high-risk forested areas of the State.

When Program funding is available for restoration work, funds are appropriated by the State budget process to: promote forest restoration; mitigate past damage from wildland fire and legacy forest management practices; improve fish habitat and remove fish migration barriers; improve sediment control measures to prevent water quality impairment; and more.

As with FY 2020-21, in FY 2021-22 and 2022-23, no new grant funding appropriations were allocated toward the issuance of new grants under the Program. However, given consistent and strong revenues in the reporting period, the Program may be prepared to provide new grant funding as laid out in PRC 4629.6 (d-i), upon appropriation by the Legislature.

Timber Harvest Document Review, Inspections, Approval, and Enforcement

To reference up-to-date maps of timber harvest activity across California discussed in this document, please refer to <u>CAL FIRE's Timber Harvest Viewer</u> (click on the "layer list" in the top right hand corner of the webpage to enable viewing of harvest types of interest).



<u>Timber Harvest Plans (THPs)</u>

In FY 2021-22 and FY 2022-23, new THPs were approved covering roughly 62,300 acres and 56,400 acres, respectively. THPs are valid for five to seven years, with harvest occurring during any given fiscal year in the covered period. Of these new THP acreages, approximately 45 percent of timber harvesting is conducted as uneven-aged management, also known as selection silviculture. Several large landowners employ



even-aged management, including clearcut silviculture which averaged approximately 30 percent of approved THPs in these past two reporting years. The remainder constituted special prescription and other management such as fuel reduction work, restoration, or the like.

As discussed in more detail below, it should be noted that in addition to THP usage, the timber industry is increasingly employing ministerial permitting mechanisms such as Exemption and Emergency Notices. These ministerial permits do not receive multiagency review that occurs for THPs prior to approval. The rise in the use of these ministerial permits is due to the significant number of acres and volumes of timber experiencing mortality from drought, insects, and wildfire, and the expansion of Exemption types that are now available to treat pre-fire conditions (e.g., reducing hazardous fuel loads).

Despite the complexity involved in THP review and the increased use of Exemption and Emergency Notices, the average number of days for approval of a THP has remained relatively consistent over the past several years (Table 3). Accounting for agency review time, pre-harvest inspection (PHI) coordination, and time for project proponent response to questions, review days in the past nine fiscal years have averaged 117 days from submittal to approval. It is important to note that THPs and the review team process constitute a functional equivalent to an Environmental Impact Report (EIR), which typically requires significant time and can take several years to complete. The causes for delays in harvest plan review times, include, but are not limited to: endangered species concerns; snow levels preventing PHIs; wildfire conditions; and plan submitter preparedness and responsiveness.

To reduce unnecessary permitting delays, in September 2023, consistent with Assembly Bill 2889 [Caballero, Ch. 640, Stats. 2018], CAL FIRE developed a "Timber Harvesting Plan Filing Checklist" to assist Registered Professional Foresters (RPFs) in their preparation and submission of a THP as required by the Act. Use of the checklist by RPFs is intended to result in greater first-time plan filing and reduced plan return rates. The checklist includes highlighted emphasis on common errors that can result in a plan not being approved by CAL FIRE.



In addition to the checklist, another resource currently available to assist RPFs in their development of harvesting plans is the online California Timber Regulation and Environmental Evaluation System (CalTREES). RPFs can use CalTREES to view examples of plans that were filed and the reasons for which plans were returned not filed. Through consistent use of CalTREES, RPFs can maintain awareness of the common return issues and make corrections prior to plan submission.

Table 3. Approved THP Review Days, Fiscal Years 2014-15 to 2022-23.

Corrections to previous years' numbers from past reports are from QA/QC of Forest Practice data.

Fiscal Year	Count	Acres	Minimum Days in Review	Maximum Days in Review	Average Days in Review
2014-15	253	125,444	33	335	112
2015-16	243	81,332	26	347	107
2016-17	215	81,674	37	308	119
2017-18	267	59,847	43	344	118
2018-19	237	83,933	43	308	103
2019-20	224	119,235	40	322	131
2020-21	208	92,742	67	333	118
2021-22	178	60,674	25	330	108
2022-23	171	54,075	32	339	136

Note: Individual Plans greater than one year in review have been removed to represent more accurate time frames. These outliers are generally due to weather delays with PHIs, review team awaiting RPF responses to recommendations, and responding to public comments. Substantial Deviations for THPs (in cases where significant changes to existing approved plans are requested) are not included in these figures. The increase year over year is due to some controversial harvesting plans which raised the overall average.

Nonindustrial Timber Management Plans (NTMPs)

NTMPs do not expire like a THP; therefore, once approved active harvesting can be conducted in any fiscal year so long as a permittee files a Notice of Timber Operations (NTO) and the plan is in compliance with any required amendments. Selection silviculture (uneven-aged management) prescriptions make up nearly all of the harvesting for these plans. A total of 846 NTMPs have been approved and are still active since these permits became available. NTMPs represent far less acreage than THPs, accounting for approximately only 5 percent of approved plan acres in the last two fiscal years (2,389 and 1,889 acres, respectively). In the past nine fiscal years NTMPs have averaged 147 review days from submittal to approval, roughly 20 percent more than the average THP review time.



Due to the complexity in demonstrating long-term sustained growth and yield across the often-large size of NTMPs (maximum acreage of 2,500), the average review times tend to be more variable than for THPs. Similar dynamics associated with THP review times apply to the NTMP review team process as it is a functional equivalent to an Environmental Impact Report (EIR).

The number of NTMPs and associated harvest acreage have varied over recent years due to timber industry changes, wildfires, and widespread tree mortality due to droughts and pest infestations. Tables in the Appendix of this report provide further information about NTMP review times. A summary of approved NTMPs, associated acreage, and review days is included in Table 4.

Table 4. Approved NTMP Acreage and Review Days, Fiscal Years 2014-15 to 2022-23.

Corrections to previous years' numbers from past reports are from QA/QC of Forest Practice data

Fiscal Year	Count	Acres	Minimum Days in Review	Maximum Days in Review	Average Days in Review
2014-15	11	3,207	69	166	107
2015-16	11	5,410	72	291	159
2016-17	13	5,109	73	205	155
2017-18	13	3,869	77	193	121
2018-19	14	2,410	82	268	171
2019-20	13	4,172	67	189	122
2020-21	7	1,017	67	255	116
2021-22	8	2,389	54	343	204
2022-23	6	1,889	76	205	165

Note: Individual Plans greater than one year in review have been removed to represent more accurate time frames. These outliers are generally due to weather delays with PHIs, review team awaiting RPF responses to recommendations, and responding to public comments. Substantial Deviations for NTMPs are not included in these figures.



As shown in Figure 2, the majority of approved THPs and NTMPs over the past five years were in the Coast Range, followed by the Cascade Range.

Discretionary Harvest Document Totals By Year THP NTMP 200 150 2019 2020 2021 2022 2023 2019 2020 2021 2022 2023 Coast Cascade Southern Sierra

Figure 2 Total approved discretionary THP and NTMP numbers. Bar colors indicate each year the CAL FIRE Forest Practice Area where accepted.

Emergency Notices and Exemptions

In certain situations, Notices of Emergency (Emergencies) and Notices of Exemption from Timber Harvesting Plan Requirements (Exemptions) allow landowners to utilize a *ministerial* harvest document to harvest timber rather than preparing a discretionary document such as a THP, NTMP, MTHP, or WFMP. Ministerial documents receive a rapid administrative review only for accuracy of the submittal prior to acceptance or return. Emergencies and Exemptions require compliance with the Forest Practice Rules and other agency regulations governing timber



Figure 3 The Dixie Fire ignited on July 13, 2021. Photo of post fire salvage logging.

harvest, road construction, residual timber stocking standards, and protections for fish and wildlife species, and water quality.

The number of acres harvested under ministerial Notices of Exemption and Emergency the past two FYs continues to fluctuate based on statewide fire activity, fuels reduction projects, drought, and tree mortality from insects and disease (Figure 3). Exemption Notices have greatly outnumbered Emergency Notices in the last five years, including in



2023. However, yearly Exemption totals have been trending downward since 2019, while Emergencies saw a spike in 2021, before decreasing in 2023 to below levels seen in 2019. The overwhelming majority of Exemption and Emergencies occur in the Cascade Forest Practice Area.

Non-Discretionary Harvest Document Totals By Year Exemption Emergency Notice | Southern | Sierra |

Figure 4 Total accepted Exemption and Emergency Notices by year (inclusive of all types). Bar colors indicate each year the CAL FIRE Forest Practice Area where accepted. For reference, the black dashed line in panel shows the average number of approved THPs per year, 2019 to 2023.

The various general types of Exemption and Emergency Notice types and their quantities over the past 5 years are provided in Table 5.

Given the expedited ministerial permitting process for Exemptions and Emergencies (timber operations may commence within five to 15 days depending upon the ministerial document type), CAL FIRE (on occasion with other Review Team agencies) conducts field review, inspection, and monitoring for a sampling of these timber operations to evaluate compliance and effectiveness of Forest Practice Rules implementation (in partial fulfillment of SB 901 reporting requirements). Results of ongoing monitoring activities are described in more detail later in this report.

With a changing climate, California is experiencing long-term trends of higher temperatures and low precipitation. Climate projections coalesce around these trends continuing, exacerbating the incidence and severity of drought, insects and disease, tree mortality, and wildfire. Therefore, it is expected that the use of Exemptions and Emergencies will remain high or increase in the coming years. If usage of these ministerial permits grows, to help ensure compliance with State regulations, additional resources to ensure Review Team agency oversight may be needed in the future.



Table 5. Exemption and Emergency Notice types and their quantities over the past five years (note: data not reported in FYs).

	2019	2020	2021	2022	2023	Total
EXEMPTIONS						
Structure Protection 0-150 Feet	553	438	339	242	262	1834
10% DDD-Fuelwood-Woody Debris	471	377	353	288	257	1746
Less than 3 Acre Conversion	188	206	263	187	128	972
Right of Way	374	291	127	115	57	964
Butte Post-Fire Recovery	536	0	0	0	0	536
Drought Mortality/Unmerchantable Sawlog	73	32	115	114	91	425
Post Fire Recovery	2	239	76	53	21	391
Forest Fire Prevention	44	62	52	70	57	285
Structure Protection 150-300 Feet	41	50	49	55	39	234
Christmas Tree	31	33	27	19	25	135
Oak Woodland Management	6	7	11	16	32	72
Small Timberland Owner	7	6	2	2	2	19
EMERGENCY						
Emergency Notice - Post-Fire	201	220	451	270	117	1259
Emergency Notice - Other	9	17	15	13	39	93
Emergency - Fuel Hazard Reduction	11	23	7	10	10	61

Emergency Notices

In general, changes in the number of Emergency Notices accepted and acres harvested in any given fiscal year are correlated to the number of acres of timberland impacted by wildfire. In FYs 2021-22 and 2022-23, the number of Emergency Notices was proportional to the fire activity taking place during those seasons, or seasons just before (Table 6). Emergency Notices were dominated by post-fire salvage projects, with numbers peaking in 2021, in response to the 2020 and 2021 wildfire seasons.

Table 6. Emergency Notices Accepted in Fiscal Years 2019-20 through 2022-23.

	201	19-20	2020-21		202	2021-22		2-23
(Count	Acres	Count	Acres	Count	Acres	Count	Acres
	106	12,124	449	85,321	376	106,653	229	65,646

Exemptions

The general pattern of Exemptions is variable from year to year (Table 7). The Structure Protection 0-150 Feet (§1038(c)) represents the majority of Exemptions accepted, followed by the 10 percent Dead, Dying, Diseased, Fuelwood, and Woody Debris Exemption (§1038(b)). Landscape conditions and the status of the timber industry over the past several years have affected the type and volume of Exemptions, averaging nearly 2.6 million acres of the state's timberlands in the past four fiscal years. Reported acres for Exemptions, however, can be highly misleading when including the 10 percent Dead, Dying, Diseased, Christmas Tree, and Right of Way Exemptions, as these



exemptions frequently cover "ownership-wide" or utility company power line corridors as project areas, and are not reflective of true timber harvesting activity.

Table 7. Exemptions Accepted in Fiscal Years 2019-20 to 2022-23.

20	2019-20		2020-21		2021-22		22-23
Count	Acres	Count	Acres	Count	Acres	Count	Acres
1,703	2,520,030	1,591	2,908,915	1,191	3,487,500	964	1,545,177

<u>Timber Operator Licensing</u>

Licensed Timber Operators (LTOs) are individuals who have been licensed under the Forest Practice Act law and are authorized to conduct forest tree cutting and removal operations. LTOs must understand and comply with all laws relating to such tree cutting or removal. As with licensing of Professional Foresters, though CAL FIRE's Timber Operator Licensing Program is not supported by the Fund, it is an integral component of timber harvesting in the state. The program is staffed with one program coordinator responsible for day-to-day program operations, a program manager and administrative help from other programs. The program continues to see a high demand for meeting the training class requirement for new applicants.

- Shasta Community College in Redding has been helping the Department meet this demand by providing approximately eight classes a year.
- The Department also schedules two to four classes a year using unit staff foresters as instructors.
- These combined 10 to 12 classes per year allow 400 to 500 students annually to attend LTO classes.

There is currently an 800-student waiting list for the class and the maximum number of students for each class is 35 to 45. The demand stems from project proponents requiring a timber operator license for vegetation management and forest improvement projects, even when timber operations are not being conducted. It is estimated that 30 percent to 40 percent of the students taking the class follow through with applying for a license, equating to approximately 112 new licenses issued per year. The program has processed approximately 600 to 1,000 renewals and new applications each year for the last several years.

The Timber Operator Licensing Program is moving forward with improvements in efficiencies to help meet demand for licensing. CAL FIRE's Information Technology Research Development and Innovations Group created an application for automating the training class certificate issuance process. Class certificates will be automatically emailed to the student once the class roster is finalized. This will decrease the turnaround time for students receiving their certificates and save the coordinator several hours of data entry and mail processing. The program is also moving ahead with a



contract for online credit and debit card payment for LTO licensing renewals and new applications. This will provide payment options for the public and a more efficient process for the program. The Board of Forestry and Fire Protection's Professional Foresters Registration Program has been using this payment system for several years now and has found it beneficial to RPF licensing.

Enforcement

Unpermitted timberland conversion (activity unrelated to harvest plans) continues to dominate CAL FIRE's enforcement activities. Table 8 presents the number of violation records produced annually by harvest document type for the past nine years. The main enforcement actions taken by the Department are administrative action (NOV), administrative civil penalties (monetary penalty/mitigation) and criminal action (misdemeanor/mitigation). Other enforcement actions taken are licensing action against timber operators or submitting an RPF complaint.

Enforcement actions are also taken by CDFW and the Water Boards against those landowners, RPFs or LTOs found to be out of compliance with relevant rules and regulations. Such enforcement actions are based on laws that these agencies enforce, such as the Fish and Game Code and the Porter-Cologne Water Quality Control Act, and related permit requirements.

Table 8. Number of Violations Issued by CAL FIRE, FY 2014-15 to 2022-23.

Harvest			Number of Violations						
Document Type	FY 14-15	FY 15-16	FY 16-17	FY 17-18	FY 18-19	FY 19-20	FY 20-21	FY 21-22	FY 22-23
THPs	45	24	64	73	42	38	57	42	25
NTMPs	11	21	28	6	30	16	14	5	17
Emergency Notices	7	27	23	3	5	17	15	34	40
Exemption Notices	40	109	98	109	116	84	60	46	33
Violations Not Tied to a Harvest Document	98	180	259	254	96	154	125	157	104
Totals	201	361	472	445	289	309	271	284	220

Note: A single plan/Notice may have multiple violations associated with it.

Process Improvements, Efficiencies in Environmental Review and Permitting

A key objective outlined in AB 1492 is to identify and implement efficiencies in the regulation of timber harvesting between state agencies. While Program staff continuously endeavor to improve Program efficiencies, activities included the following:



California Timber Regulation and Environmental Evaluation System (CalTREES)



A significant effort funded by the Program over the past several years has been to develop a single online application portal to enable more efficient permit submission, agency review, and to promote transparency associated with the environmental review that may be required for timber harvest permitting by multiple regulatory agencies.

The online timber harvest permitting system, <u>CalTREES</u>, is one of the few online application systems in the state that facilitates a complete CEQA equivalent environmental review process. Once fully implemented, CalTREES will improve efficiency for the submission, review, and administration of timber harvesting permit applications. It will also enhance public access to timber harvesting permit information and support analysis by automating the collection of program performance information, such as time to complete reviews of THPs and NTMPs.

During FY 2019-20, CalTREES continued evolving online timber harvest permit transparency and improved agency review functionality. The interface also allowed for the submittal of Emergency Notices and Exemptions, and public comment submittals through the portal. FY 2021-22 efforts included further improvement to the user interface, reporting, and streamlining the efficiency of agency business processes. FY 2022-23 brought some internal hardware challenges with several server and software upgrades needing maintenance along with significant staff turnover. Future improvements planned for CalTREES include finalizing the functionality of online submittal of plan amendments, followed by enabling full plan submittals through CalTREES. Additionally, the program continues to research the integration of a geospatial component and has posted new updated links in the help section to the CAL FIRE GIS spatial data hub and connections to the new CAL FIRE Timber Harvest Viewer.

Permit Synchronization

As noted, one of the primary goals of AB 1492 is to identify and implement efficiencies in the regulation of timber harvesting across state agencies. Permit synchronization is a term often used to describe this endeavor. In addition to AB 1492, the concept of permit synchronization has been outlined in AB 2889 (Chapter 640, Statutes of 2018) and more recently described in the 2020 Wildfire and Forest Resilience Action Plan (Key Action 1.35) and codified in Senate Bill 456 (Chapter 387, Statutes of 2021).

In FY 2021-22, Program agencies, industry representatives, and stakeholders developed a work plan to align permitting under the Act and FPRs and regulations adopted by the BOF and including relevant permitting and regulatory requirements of the Water Boards and CDFW. The Work Plan proposes a thorough evaluation of permitting workflow and timelines through implementation of Lean 6 Sigma analysis.



Currently CNRA is working to contract with a third-party vendor to facilitate this analysis, which will begin in 2024.

Timber Harvest Permitting Guidance Documents

CAL FIRE has developed and published the "<u>Timber Harvesting Plan Filing Checklist</u>" to assist RPFs in their preparation and submission of plans as required by the Forest Practice Act, Public Resources Code Section 4592.5. Use of this checklist by RPFs is intended to result in greater first-time plan filing and reduced plan return rates. The checklist includes highlighted emphasis on common errors that can result in a plan not being approved by the Review Team.

Response to Related Legislation, Rulemaking, and Permitting Efficiencies

Periodically, new legislation (e.g., <u>SB 901</u>, Chapter 626, Statutes of 2018), Executive Orders and Emergency Proclamations necessitate significant Program staff time to respond to mandates set forth by the Legislature or Governor, where these impact forests and timberlands of the State.

Over the past several years, in response to SB 901 and Executive Orders, Program staff have maintained ongoing involvement in broader regulatory relief efforts to facilitate



forest health, and wildfire fire mitigation and response activities action on the ground. This has included extensive engagement with the Governor's Wildfire and Forest Resilience Task Force. In FY 2021-22, Program agencies along with the Office of Emergency Services and CalRecycle revised the statewide Environmental Protection Plan (EPP) for Phase II debris and hazard tree removal operations. The EPP serves to consolidate agency requirements for hazard tree removal operations conducted by the state or local agencies pursuant to the Governor's Executive Orders and State of Emergency Proclamations.

California Vegetation Treatment Program (CalVTP) Implementation

Though not a funded component under the Program, the <u>BOF's CalVTP</u> was designed to facilitate noncommercial vegetation treatments on over 20 million acres within the State Responsibility Area for critical forest health and fuel reduction projects. Program staff engaged in coordination in FY 2021-22 which resulted in direct support to project proponents in development of and feedback on specific vegetation management plans including preparation of standard project requirements and mitigation measures, as well as follow up on program process and implementation.



In July 2021, the State Water Board adopted a statewide general order (permit) that complements the CalVTP. The State Water Board issued 25 permit Notices of Applicability in FY 2021-22 and 14 Notices in FY 2022-23 and completed six CalVTP site visits during FY 2022-23. The State Water Board and BOF are working together to streamline enrollment of vegetation treatment projects in the general order, lessening the regulatory burden on project proponents.

Expanding the Availability and Use of Emergency Notices and Exemptions

As directed by the Legislature, the BOF has greatly expanded the availability of Emergency Notices and Exemptions (e.g., forest fire prevention, drought mortality, post-fire recovery, etc.) for eligible commercial timber harvest activities, precluding more time-intensive preparation of a THP. This is meant to provide landowners with an expeditious pathway to conduct fuel reduction and forest health projects, while observing the operational provisions of the Rules. Review Team agencies continue to work closely with CAL FIRE to ensure natural resource protection through compliance with state and federal laws and regulations and provide permitting and technical assistance where necessary. These permit forms are available on the CAL FIRE website.

Similarly, Review Team staff regularly provide the BOF with coordinated interagency comments on rule revisions or new policy and rule development, particularly concerning resource management issues, community fire hazard matters, and emerging industry needs. Further, CDFW staff consult on prospective threatened or endangered species listings that affect forested areas of the State. Review Team staff are continuously involved in complex negotiations with industry, private landowners, federal authorities, and others concerning development of innovative solutions such as species-specific Safe Harbor Agreements and Habitat Conservation Plans designed to enable forest management while safeguarding species of concern.

OTHER FORESTRY-RELATED ACTIVITIES INVOLVING PROGRAM STAFF

Monitoring and Evaluation

Interagency staff are working to expand the Program's capabilities in field-based and remotely sensed monitoring and spatial analysis for advancing environmental monitoring and natural resources management. AB 1492 directs the Program to develop an ecological performance measures approach as an accountability measure for the multiple State programs that regulate forest and timberland ecosystems. Results of monitoring are used to inform decision makers in their work to adaptively manage forests and timberlands and to track efficacy of State-led forest management



regulations, policies, and programs. This includes the evaluation of State and Federal programs to invest in forest health and resilience such as fuel reduction activities.

Program staff actively lead various levels of monitoring associated with management such as timber harvest and fuel reduction projects, including:

- 1) Ongoing work to track regulatory effectiveness of forest management projects on the ground; and
- 2) The establishment of a new monitoring effort to evaluate forested watershed conditions statewide using state-of-the-science remote sensing technologies.

Monitoring and Research Related to Emergencies and Exemptions

CAL FIRE's Watershed Protection Program, in conjunction with the other Review Team agencies, actively evaluates outcomes of harvesting operations that fall under Emergency and Exemption ministerial harvesting permits. In addition, regular compliance inspections are conducted by CAL FIRE foresters and Review Team agency staff during and after project implementation.

Exemption and Emergency Notice monitoring has been a priority of CAL FIRE since 2018. Prompted by a reporting requirement imposed by the Legislature in consecutive statute changes enacted by Assembly Bill 1958 (Chapter 583, Statutes of 2016) and Assembly Bill 2029 (Chapter 563, Statutes of 2016), Senate Bill 92 (Chapter 26, Statutes of 2017), and Senate Bill 901 (Chapter 626, Statutes of 2018), CAL FIRE, in cooperation with the BOF and the other Review Team agencies initiated a long-term monitoring and annual reporting program for Exemption and Emergency Notices. Work is being phased over time, with each year focusing on one or more Notice types for rigorous evaluation with additional agency staffing.

To date, CAL FIRE, along with the other Review Team agencies, have monitored or are in the process of monitoring five types of Exemption and Emergency Notices, and recently completed a draft monitoring report on the second round of Emergency Notice monitoring. These include:

Emergency Notices (14 CCR § 1052) – Completed December 2019

In 2019, 54 Emergency Notices were randomly selected from 272 submitted in 2018 for tree damage and mortality due to wildfire, insects, or drought. Forty-nine Notices were related to wildfires, and five were related to insect or drought damage. Of these 54 Notices, 13 percent had no activity under the submitted Emergency (e.g., no work started). Of the 49 enacted Emergency Notices, the majority involved ground-based tractor yarding or a combination of tractor yarding and cable yarding. Harvest intensity on Notices generally followed tree damage and mortality patterns and ranged from low



impact to extensive clearcut-equivalent timber harvests. Based on California Natural Diversity Database (CNDDB) queries of the sampled Emergencies, Rare, Threatened, or Endangered species had not been previously reported to CNDDB within many of the Notice boundaries, but Notices were filed within areas of suitable habitat for these species.

Sixty-two percent of the sampled Notices had "Acceptable" composite performance outcomes related to water quality, while 32 percent had "Acceptable to Unacceptable" mixed performance outcomes, and 6 percent had entirely "Unacceptable" outcomes (Figure 5). Twenty-six percent of the Notices had an "Unacceptable" outcome relative to either watercourse crossings, road hydrologic disconnection, or watercourse protection. Water quality issues were related to watercourse crossings that were not adequately designed or maintained, ground-based tractor yarding, and road drainage onto fire-impacted bare hillslopes near watercourses.



Figure 5 Review team inspecting drainage and erosion issues proximate to harvest site.

As a result of this recent Notice monitoring study (released in 2019), the BOF and CAL FIRE, in close collaboration with CDFW and Water Boards, have and continue to issue guidance and outreach materials directly to RPFs, LTOs and landowners to reinforce the critical need to comply with Forest Practice Rules, particularly related to water quality. Due to the report, the BOF made changes to 14 CCR § 1052 to explicitly outline a Registered Professional Forester's responsibilities during Emergency operations to ensure more favorable outcomes.

CAL FIRE recently completed a draft report on the second round of post-fire salvage Emergency Notice monitoring which will be subject to public review and comment. Meanwhile, field sampling on § 1038(d) Drought Mortality Exemptions is nearing completion, and a draft report is anticipated to be completed in 2024.

Reduction of Fire Hazard With 150 Feet of Structures (14 CCR § 1038(c)) – Completed July 2021

CAL FIRE focused on 1038(c) Exemptions (Notices) in 2020, as they are the most numerous Exemption type and allow landowners to offset the costs of implementing the requirements of PRC §§ 4290 and 4291 by permitting the commercialization of timber



removed during defensible space-related fire hazard reduction activities (Figure 6). Seventy-five 1038(c) Notices were randomly selected from Notices accepted during the last nine months of 2019. Monitoring objectives were focused on whether Notices achieved the intent of reducing the horizontal and vertical continuity of surface, ladder, and/or crown fuels, especially within the first 10 or 30 feet of the permitted structure as per 1038(c) and Technical Rule Addendum Number 4 (TRA #4).

Overall, findings suggest:

- (1) 1038(c)s are implemented at a cost to the landowners, although 1038(c)s are not a requirement to implement PRC §§ 4291.
- (2) Water quality is protected during the implementation of 1038(c)s.
- (3) Only 31 percent of Notices met the intent of Technical Rule Addendum (TRA) #4, where only single specimen trees are allowed to be within 30 feet of a structure.
- (4) While most Notices did not break up horizontal crown continuity as per requirements, surface and ladder fuels were adequately treated.
- (5) Smaller parcels are less likely to achieve the intent of 1038(c) due to the difficulty and cost of removing trees adjacent to multiple structures.
- (6) 1038(c)s are potentially being used for purposes other than fire hazard reduction.

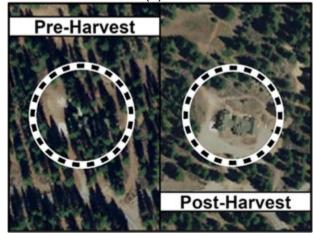


Figure 6 Fire hazard reduction: before and after treatment (left to right).

Recommendations include developing landowner / LTO guidance for 1038(c) implementation, potential revision to the Forest Practice Rules and TRA #4 to increase clarity, better guidance to landowners and LTOs on use of Exemptions in general, and integrating 1038(c) evaluation with the Office of the State Fire Marshall's Defensible Space inspections. Completed Notices should be rigorously evaluated by Damage Inspection Specialists (DINS) when impacted by wildfire to determine 1038(c) effectiveness.



Reduction of Fire Hazard Within 300 Feet of Structures (14 CCR § 1038(c)(6)) – Completed October 2022

In 2021, CAL FIRE focused on the §1038(c)(6) Exemption (hereafter "(c)(6) Notice"), which allows for exempt commercial harvesting of timber within 300 feet of legally permitted and habitable structures. The (c)(6) Notice compliments the §1038(c) Notice, by allowing tree removal 150 to 300 feet from these structures. To assess the efficacy of the (c)(6) Notice, CAL FIRE monitored 35 randomly selected (c)(6) Notices statewide to achieve results with a 95 percent confidence level and 8 percent margin of error. Of the landowners who reported financial estimates from operations, a majority reported either breaking even or a financial gain, with a minority reporting that operations and the treatment of their property resulted in a financial loss.

Watercourse protection was adequate on all monitored (c)(6) Notices where watercourses were present, which occurred on 40 percent of the sampled Notices. All sampled (c)(6) Notices met the slash treatment requirements and had an average post-harvest slash depth below

18 inches per the FPRs, however there were often isolated individual instances of deeper slash depths. A minority of the sampled (c)(6) Notices did not meet basal area retention requirements per the FPRs. In general, a minority of the (c)(6) Notices failed to meet the desired intent of the Exemption.

Recommendations include encouraging logging techniques that minimize the accumulation and horizontal continuity of slash, as well as a focus on effectively treating ladder fuels and disrupting the horizontal continuity of crown fuels. A policy focus on providing renewed guidance to landowners, RPFs, and LTOs, as well as alternate regulatory requirements for achieving desired post-treatment fuel conditions was also recommended.

Forest Fire Prevention Exemption (14 CCR § 1038.3) - In Review

In 2022, CAL FIRE's monitoring report focused on the Forest Fire Prevention Exemption (FFP) type. Public review of this report concluded in early 2023 and the report is currently undergoing internal review. The FFP Notice serves as a rapid permitting tool for exempt commercial and non-commercial timber harvesting, with the goal of improving forest fire resiliency via "thinning from below," or removing the smallest and most flammable trees, eliminating surface-to-tree crown fuel continuity, and reducing the risk of catastrophic wildfire.

Monitoring was rapid and objective, with quantitative, binned quantitative, and qualitative measurements, across objectively located plots and locations on each FFP Notice, with sampling intensity based on the size of the FFP. Almost all FFP Notices reported harvest and removal of substantial volumes of timber (> 25 thousand board



feet). FFP Notices rarely indicated exceptions to remove timber within a watercourse lake protection zone on a Class I or II fish bearing stream (WLPZ). A total of 48 percent of the sample reported being adjacent to a "Community at Risk" or permitted structures (i.e., residences), with 62 percent Non-Industrial FFP Notices being adjacent to these communities and structures, compared to only 28 percent of Industrial FFP Notices. However, only 23 percent of FFP Notices occurred in areas with housing density fitting the requirement of Wildland Urban Interface (WUI) and/or Intermix.

Water quality related outcomes on FFP Notices were generally positive for roads, road-watercourse crossings, and watercourse protection. Of the 66 road segments assessed in monitoring, 6 percent had a sediment discharge, found on four sampled FFP Notices. These four notices represent 9 percent of the total sampled notices. Sediment discharges were generally associated with lower standard roads that were poorly maintained, and all roads with a discharge had native surfacing (used underlying soils as the road surface). On non-industrial FFPs, 28 percent of assessed roads also doubled as residential access roads (i.e., driveways) as well. Additionally, temporary road construction or re-construction on FFP Notices was found on only 18 percent of the sample, similar to an internal review of 101 FFP Notices from a 22-month period where 17 percent of all FFP Notices planned temporary road work. None of the sampled temporary roads violated associated construction prohibitions, and none resulted in a sediment discharge.

Effectiveness Monitoring

CNRA and CalEPA see important connections between their AB 1492 responsibilities and the BOF's <u>Effectiveness Monitoring Committee</u> (EMC). The EMC was formed in 2014 to develop and implement a project-level monitoring program to address both watershed and wildlife concerns and to provide a better feedback loop to policymakers, managers, agencies, and the public. Project-level, short-term effectiveness monitoring is necessary for assessing whether management practices are achieving the various resource goals and objectives set forth in the California Forest Practice Act and Rules and other natural resource protection codes and regulations.

The EMC updates its <u>Strategic Plan</u> every three years with the most recent version produced in 2022 and produces an Annual Report and Work Plan in the interim.

In FY 2021-22, the EMC awarded one project for \$448,510, of which \$198,726 was encumbered from FY 2021-22 funds. In FY 2022-23, the EMC awarded three projects for a total of \$384,154, of which \$127,624 was allocated from FY 2022-23 funds; an additional \$294,909 was allocated from 2022-23 funds to existing EMC projects funded in previous years (see Table 9 for project details). For a list of all EMC projects, see the EMC website.



Table 9. Summary of Effectiveness Monitoring Projects Funded by EMC, FYs 2021-22 and 2022-23.

Project Number and Title	Summary	FY 2021-22	FY 2022-23
EMC-2018-003 Alternative Meadow Restoration	The goal of this project is to test the effectiveness of meadow and wet area restoration as an alternative to watercourse and lake protection zone (WLPZ) rules. The project will quantify the hydrologic response, water quality, and soil disturbance before and after meadow restoration on three meadows in the Sierra Nevada and Cascade ranges following removal of WLPZ vegetation and upslope forest thinning.	\$154,472	\$94,037
EMC-2021-003 Evaluating the Response of Native Pollinators to Fuel-Reduction Treatments in Managed Conifer Forests	This study will determine how wild bee communities respond to widespread fuel-reduction treatments in managed forests that are commonly implemented under current Forest Practice Rules by (1) quantifying the response of wild bee communities to three widespread and commonly implemented post-harvest fuel-reduction treatments; and (2) assessing how these fuel-reduction treatments vary in their influence on the floral resources and nesting substrates needed to support wild bee communities.	\$198,726	\$200,909
EMC-2022-003 Santa Cruz Mountains Post- Fire Redwood Defect Study	This study will investigate how post fire measurements correlate with defects in individual coast redwood trees, which could have important ecological implications that enhance land management decisions as well as understanding the development of wildlife habitat. Results of this study may better inform timberland owners faced with timely decisions after a wildfire, and aid in the use of Emergency Notices, Substantially Damaged Timberland determinations, and overall prioritization of sanitation salvage timelines, methodologies, and reforestation needs.	\$0	\$64,296
EMC-2022-004 A critical evaluation of	This project will determine how current Forest Practice Regulations can facilitate or preclude meeting forest restoration and	\$14,000	\$36,743



Project Number and Title	Summary	FY 2021-22	FY 2022-23
Forest Practice Regulation's capacity to accommodate forest restoration and resilience targets	resilience desired condition targets as defined by research on historic forest inventory datasets, and will include compiling the range of historical forest stocking measures from the best available research for these ecosystems, comparing this range to current Forest Practice Rules for the dry mixed conifer forests in California, and exploring silvicultural methods to reach restoration and resilience targets.		
EMC-2022-005 Decay Rates and Fire Behavior of Woody Debris in Coastal Redwoods	This project will investigate the effectiveness of the current Forest Practice Rules in mitigating wildfire hazard and risks for "normal" fire scenarios, focusing on fuel loads, decay rates, and the fire behavior association with coast redwood and Douglas-fir for slash treatment within recently (0 to 10 years) single tree selection harvested timber harvest plans in Sonoma and Mendocino Counties.	\$49,328	\$32,880

Statewide Forest Ecosystem Monitoring and Assessment

Managing California's extensive forests and timberlands requires an enduring monitoring effort to enable the State to adaptively manage and effectively respond to unprecedented pressure and change. This is particularly important given the significant investment State and Federal partners are directing to forest restoration and fuel reduction projects, in addition to ongoing commercial timber harvest. Statewide forest ecosystem monitoring, called for under AB 1492 (see AB 1492 Ecological Performance Measures White Paper) necessitates regular assessment of forest resource conditions to enable more targeted and sustainable management through time. Monitoring forest resource conditions across California ecoregions can link the outcomes of on-the-ground projects to the efficacy of state funded programs, including those for restoration and regulatory compliance.

The Budget Act of 2021 (<u>SB 170</u>) provided CNRA critical remote sensing funding to implement targeted monitoring data collection and perform strategic assessments to support broad program administration and oversight. In partnership with federal, state, and tribal agencies, CNRA is undertaking the following cutting edge data collection and state-of-the-science assessment efforts:



- LiDAR Data Collection & Processing: In partnership with the US Geological Survey's 3D Elevation Program and other entities, CNRA is collecting over 40 million acres of new LiDAR covering large swaths of Northern California and the Sierra Nevada, and filling data gaps up and down the state. Processed data products will be generated to directly enhance our knowledge of forests and landforms in some of the most rugged and fire-prone portions of the state in support of wildfire incident response, strategic planning, and management efforts to improve natural resource conditions and protect public safety.
- Wildfire, Ecosystem Resilience & Climate Monitoring & Assessment Initiative (WERC): CNRA and the California Air Resources Board (CARB) are working with NASA Earth Exchange at Ames Research Center to develop cutting-edge remote sensing- based vegetation mapping products which include change detection, high-resolution land cover, and individual tree mapping. These updatable monitoring data products will provide timely and essential information to help state and federal agencies decrease the negative impacts of catastrophic wildfire and mitigate climate change to protect public health and the state's biodiversity.

Using the data it generates, NASA will develop workflows and documentation to enable CNRA to assess the progress of California's multi-billion-dollar vegetation management campaign to mitigate wildfire behavior and increase climate resilience. This will include assessing the effectiveness and ecological performance of wildfire and climate resilience programs across California's fire-prone landscapes. The system will perform evaluations at varying scales, across all landownerships, using the latest in computer science and remotely sensed data, to spatially assess and quantify where and how vegetation management has influenced wildfire behavior and the condition of ecosystem services (cobenefits). The system will account for changing climate conditions and will be used to inform state and federal program performance in support of adaptive management action.

Leveraging an entire new science section it has hired in recent months, CARB will play a lead role in managing the science development and data refresh moving forward on behalf of CNRA. These publicly available data and assessments will be maintained by CARB's Nature-Based Strategies section to transform the WERC project into an enduring monitoring program and provide new and improved means for monitoring and assessing the progress of California's multi-billion-dollar wildfire and climate resilience programs. These data will become available starting in 2025 and will strengthen the state's ability to monitor progress of state and federal forestry programs. Data will become available starting in 2025 and will strengthen the state's ability to monitor progress toward the state's newly established nature-based solutions climate targets.



- Post-Fire Emergency Data & Imagery Collections: CNRA and the California Geological Survey (CGS) are collecting and processing on-demand remotely sensed data and imagery to provide timely public safety information following a wildfire. Emergency managers can use the data to assess post-wildfire geologic and hydrologic hazards on state and federal responsibility areas. This work includes a contracting relationship with the federally recognized Yurok Tribe to perform data collection and processing.
- Integrated Observatory for Redwood Forest Health: In partnership with UC
 Davis, Lawrence Berkeley National Laboratory, CARB and CAL FIRE, CNRA is
 installing the first-of-its-kind redwood forest observatory consisting of two eddy
 covariance flux towers in the California redwood forest ecosystem. Instruments
 on these towers will provide near-real time understanding of how redwoods
 respond to climate change, wildfire, and management to help land managers
 protect this iconic forest ecosystem undergoing rapid change.

This body of work will endeavor to quantify current conditions associated with forest structure, water supply, carbon, biodiversity, and various other vital services, assessing the impact of management, and evaluating risk to these ecosystem services (e.g., fire and climate variables), directly informing adaptive management and future investments.

Wildfire Preparedness and Emergency Response

Utility Right-of-Way Vegetation Management

While other programs, predominately led by CAL FIRE, address wildfire prevention and preparedness, Program staff regularly work with the Office of Energy Infrastructure Safety and other agencies in relation to utility right-of-way vegetation management and wildfire hazard mitigation. Cumulatively, across the state, the power utilities are actively implementing their Wildfire Mitigation Plans to manage vegetation along tens of thousands of miles of utility infrastructure, much of this located in forested areas of the State.

The expertise and support of Program staff assist in the development permits, review Wildfire Mitigation Plans, and conduct field inspections where commercial species are involved. Program staff are critical to enabling the pace and scale of vegetation management required to mitigate risks to public safety from wildfire hazards associated with utilities, while protecting vital natural resources. In recognition of the long-term and increasingly intensive need for permits associated with utility right-of-way vegetation management, the Water Boards are developing a statewide permit that, if adopted, would provide utility companies an efficient permit path for Wildfire Mitigation Plan activities while ensuring water quality protections.



Watershed Emergency Response

When major wildfire incidents occur, whether from natural or human-caused starts, CAL FIRE's Watershed Emergency Response Team (WERT- highlighted as Goal #8 in the 2018 Strategic Fire Plan for California) partners with Program staff from CGS to rapidly evaluate the potential for debris flows and flooding following intense rainfall in an area affected by wildfire. Certain Program staff are deployed immediately after major fire incidents, and work with local authorities to identify communities or infrastructure at risk, and devise mitigation and safety measures where needed. Additionally, review team staff frequently and closely interface, post-fire, to provide regulatory and permitting support for landowners attempting post-fire salvage operations and hazard tree removal work.

Following the FY 2020-21 extreme wildfire season, 21 assessments were performed through the CAL FIRE WERT process and Cal OES mission tasks. In FY 2021-22, five WERTs were completed including the largest wildfire in state history (Dixie) and the first wildfires to extend across the crest of the Sierra Nevada (Dixie and Caldor). In FY 2022-23, 10 WERTs were completed, including the Mosquito fire which caused significant impacts to water supply systems. The annual variability of WERTs reflects the variable climatic conditions California has experienced over these years.

Governor's Wildfire and Forest Resilience Task Force and Action Plan

The AB 1492 Leadership Team was identified as an interagency coordination group to assist the <u>California Wildfire and Forest Resilience Task Force</u> (Task Force) in implementing certain Key Actions outlined in the <u>Wildfire and Forest Resilience Action Plan</u> including:

- 1.35 Complete Permit Synchronization Workplan
- 1.36 Complete Timber Harvesting Plan Guidance Documents
- 1.37 Improve and expand the Timber Regulation and Forest Restoration database CalTREES
- 1.38 Enhance the California Vegetation Treatment Program (CalVTP) implementation
- 4.5 Develop Statewide Forest Ecosystem Monitoring System
- 4.8 Develop Consistent Reporting Tools



Program staff's contributions to each of these Key Actions was outlined earlier in this report.



APPENDIX

This Appendix is intended to supplement the Report to the Joint Legislative Budget Committee on the Timber Regulation and Forest Restoration Program for FY 2021-22 through FY 2022-23. The contents herein provide additional data required by legislation.

Departmental Staffing and Costs

Natural Resources Agency

CNRA currently has three dedicated staff supporting the Program efforts (Table 1): The Deputy Secretary for Forest and Wildfire Resilience, a Senior Environmental Scientist, and an Executive Assistant. The Deputy Secretary for Forest and Wildfire Resilience position ensures the effectiveness of the timber harvest review programs by coordinating activities among departments, interacting with stakeholders, providing leadership for the development of the Program and its role in California forest health and wildfire mitigation efforts. The Senior Environmental Scientist was added at CNRA in FY 2017-18 to provide direct support to the Deputy Secretary for Program operations and development of statewide forest monitoring and data initiatives.

Table 1. CNRA Program Expenditures (\$1,000) and Positions (PY), Fiscal Years 2016-17 through 2022-23.

Budget Item	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Authorized	\$1,205	\$2,236	\$1,793	\$1,523	\$1,513	\$1,550	\$1,573
Expenditures	, ,	, ,	, ,	, ,	, ,	, ,	, ,
Actual	\$853	\$765	\$520	\$530	\$501	\$641	\$677
Expenditures					•	•	
Authorized	2	3	3	3	3	3	3
Positions							

^{*}Estimated projection

CAL FIRE and Board of Forestry and Fire Protection

There has been no increase in CAL FIRE Program staffing since FY 2017-18; the BOF staffing increase of two positions was detailed in the last report. Authorized expenditures for CAL FIRE and the BOF increased from FY 2019-20 for both FY 2021-22 and FY 2022-23 (Table 2). Incident activity was significantly less in FY 2022-23, and employee salaries were predominantly compensated through the Program Fund, drawing less from incident response funding.



Table 2. CAL FIRE and BOF Forest Practice Expenditures (\$1,000) and Staff for FY 2016-17 through 2022-23.

Budget Item	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Authorized Expenditures	\$22,623	\$30,016	\$41,935	\$20,444	\$18,907	26,290	24,417
Actual Expenditures	\$19,263	\$23,246	\$19,508	\$16,939	\$13,414	24,515	27,481
Authorized Positions—CAL FIRE	114	123	123	123	123	123	123
Authorized Positions—BOF	1	2	4	4	4	4	4

The BOF received its first position and funding in FY 2015-16 to support the Board's Effectiveness Monitoring Committee and other Board functions. In FY 2016-17, the Board received an appropriation of \$450,000/year for two years to fund forest practice effectiveness monitoring projects under the Effectiveness Monitoring Committee. In FY 2018-19, this funding was made permanent and ongoing.

Table 3 provides details on CAL FIRE and BOF forest practice program expenditures and staff for FY 2021-22 through 2022-23.

Table 3. All CAL FIRE and BOF Positions (PY) in Fiscal Years 2021-22, 2022-23.

		CAL FIRE REG	IONS/BRANC	CHES	
CLASSIFICATION	Northern Region	Sacramento	Southern Region	Legal Office	Total
Assoc. State Archeologist	1				1
Senior State Archeologist		1	1		2
Attorney III				1	1
Executive Secretary I		1			1
Forestry Assistant II	6	1			7
Forester I (non-supervisory)	25	9	3		37
Forester II (supervisory)	21	5	1		27
Forester III	3	2			5
Forestry and Fire Protection Administrator		2			2
Office Assistant (typing)	3.5		0.5		4
Office Tech (typing)	8	2	0.5		10.5
Program Tech II	7				7
Supervising Prog Tech II	1				1
Research Analyst I (GIS)			0.5		0.5



Table 3. All CAL FIRE and BOF Positions (PY) in Fiscal Years 2021-22, 2022-23.

		CAL FIRE REGI	ONS/BRANC	CHES	
CLASSIFICATION	Northern Region	Sacramento	Southern Region	Legal Office	Total
Research Analyst II (GIS)	3				3
Research Program Specialist II (GIS)	1				1
Research Program Manager III	1				1
Secretary	2				2
Staff Environmental Scientist		1			1
Senior Environmental Scientist (Specialist)		3			3
Assoc. Gov't Program Analyst		2			2
Sr. Accounting Officer		1			1
Senior Programmer Analyst		2			2
Other			1		1
Forestry Assistant II (Board of Forestry and Fire Protection)		1			1
Attorney IV (Board of Forestry and Fire Protection)		0.5			0.5
AGPA, Board of Forestry		1.5			1.5
Executive Officer, Board of Forestry		0.5			0.5
Executive Assistant		0.5			0.5
Total	82.5	36	7.5	1	127

Department of Fish and Wildlife

Tables 4 and 5 provide historic and reporting-year fiscal and staffing information for CDFW's Timberland Conservation and Fire Resiliency Program. CDFW staffing and funding increased in FY 2019-20. The addition of staff and funding provided through the SB 901 budgetary process allows CDFW to engage in expanded responsibilities related to fire resiliency and timber harvest monitoring.



Table 4. CDFW Appropriations, Expenditures (\$1,000) and Positions (PY) in Fiscal Years 2016-17 through 2022-23.

Page					FY			
Legislative			_			2020-		
Appropriation Timberland Conservation and Fire Resiliency \$6,123 \$7,437 \$6,791 \$9,163 \$9,625 \$9,593 \$10,012 \$10,000 \$10 \$10,000 \$10 \$10,000 \$10 \$10,000 \$10 \$10,000 \$1		17	18	19	20	21	2021-22	2022-23
Conservation and Fire Resiliency Program								
Restoration Grants	Conservation and Fire Resiliency							
Watershed Enforcement Team	Program	\$6,123	\$7,437	\$6,791	\$9,163	\$9,625	\$9,593	\$10,012
Enforcement Team	Restoration Grants	\$2,000	\$3500 ^b	\$2,000	\$1,000	\$0	\$0	\$0
Expenditures		\$753	\$230	\$657	\$690	\$718	\$719	\$718
Expenditures	TOTAL	\$8.876	\$11.167	\$9.448	\$10.853	\$10.343	\$10.312	\$10.730
Timberland Conservation and Fire Resiliency Program \$5,609 \$7,597 \$7,157 \$9,613 \$9.088 \$10,023 \$10,268 Restoration Grants \$3,500 \$2,000 \$1,000 \$0 \$0 \$0 \$0 Watershed Enforcement Team \$411 \$257 \$680 \$0 \$699 \$721 \$721 \$721 TOTAL \$9,520 \$9,854 \$9,837 \$10,613 \$9,787 \$10,744 \$10,989 Positions Authorized Timberland Conservation and Fire Resiliency Program 37 37 37 37 52 49.2 49.2 49.2 49.2 Watershed Enforcement Team 3 3 3 3 3 3 0 0 0 0		+	+ · · · , · · · · ·	¥ 0,110	+ 10,000	+ + + + + + + + + + + + + + + + + + + 	+ 10,01	4 10,1 00
Restoration Grants	Timberland Conservation and Fire Resiliency	45.000	47.507	67.457	#0.040	Ф0.000	\$40,000	#40.000
Watershed Enforcement Team \$411 \$257 \$680 \$0 \$699 \$721 \$721 TOTAL \$9,520 \$9,854 \$9,837 \$10,613 \$9,787 \$10,744 \$10,989 Positions Authorized Timberland Conservation and Fire Resiliency Program 37 37 37 52 49.2 49.2 49.2 Watershed Enforcement Team 3 3 3 3 0 0 0 TOTAL 40 40 40 45 49.2 49.2 49.2 Positions Filled Timberland Conservation and Fire Resiliency Program 40 41 34.5° 47.2° 46.7° 45.2° Watershed Enforcement Team 3 3 0° 0 0 0	Program	\$5,609	\$7,597	\$7,157	\$9,613	\$9.088	\$10,023	\$10,268
TOTAL \$9,520 \$9,854 \$9,837 \$10,613 \$9,787 \$10,744 \$10,989		\$3,500	\$2,000	\$2,000	\$1,000	\$0	\$0	\$0
Positions Authorized Timberland Conservation and Fire Resiliency Program 37 37 37 37 52 49.2 49		\$411	\$257	\$680	\$0	\$699	\$721	\$721
Positions Authorized Timberland Conservation and Fire Resiliency Program 37 37 37 37 52 49.2 49	TOTAL	\$9,520	\$9,854	\$9,837	\$10,613	\$9,787	\$10,744	\$10,989
Conservation and Fire Resiliency 37 37 37 52 49.2 49.2 49.2 Watershed Enforcement Team 3 3 3 3 0 0 0 TOTAL 40 40 40 55 49.2 49.2 49.2 Positions Filled Timberland Conservation and Fire Resiliency 40 41 34.5° 47.2° 46.7° 45.2° Program 40 41 34.5° 47.2° 46.7° 45.2° Watershed Enforcement Team 3 3 3 0° 0 0 0								
Watershed Enforcement Team 3 3 3 3 3 0 0 0 TOTAL 40 40 40 55 49.2 49.2 49.2 Positions Filled Timberland Conservation and Fire Resiliency Program 40 41 34.5° 47.2d 46.7d 45.2d Watershed Enforcement Team 3 3 3 0° 0 0 0	Conservation and Fire Resiliency	37	37	37	52	40.2	49.2	49.2
Enforcement Team 3 3 3 3 0 0 0 TOTAL 40 40 40 55 49.2 49.2 49.2 Positions Filled Timberland Conservation and Fire Resiliency Program 40 41 34.5° 47.2d 46.7d 45.2d Watershed Enforcement Team 3 3 3 0° 0 0 0		31	31	31	52	43.2	43.2	43.2
Positions Filled Timberland Conservation and Fire Resiliency 45.2d Program 40 41 34.5c 47.2d 46.7d 45.2d Watershed Enforcement Team 3 3 3 0e 0 0 0		3	3	3	3	0	0	0
Timberland Conservation and Fire Resiliency 45.2 ^d Program 40 41 34.5 ^c 47.2 ^d 46.7 ^d 45.2 ^d Watershed Enforcement Team 3 3 3 0 ^e 0 0 0	TOTAL	40	40	40	55	49.2	49.2	49.2
Conservation and Fire Resiliency 40 41 34.5° 47.2d 46.7d 45.2d Watershed Enforcement Team 3 3 3 0e 0 0 0	Positions Filled							
Watershed Enforcement Team 3 3 3 0e 0 0 0	Conservation and Fire Resiliency	40	11	3/1 Ec	47 2d	46 7 ^d	45 2 ^d	45.2 ^d
Enforcement Team 3 3 0e 0 0 0		40	41	34.0	41.2	40.7	40.2	
TOTAL 43 44 37.5 47.2 46.7 45.2 45.2		3	3	3	0 ^e	0	0	0
	TOTAL	43	44	37.5	47.2	46.7	45.2	45.2

^a In FY 14-15, \$2m was appropriated by the legislature for Restoration Grants. Only \$554k of this was expended FY14-15 and the legislature appropriated the remainder the following FY.

^b Extra \$1.5m for cannabis remediation restoration.

^cIn FY 18-19, an internal budget leveling exercise led to staffing reductions in CDFW.

^d 4.5 PYs are funded through the General Fund, not TRFRF.



° 3 Non-TCP cannabis/watershed cleanup (not standard CDFW enforcement) PYs were redirected from TRFRF to the continuous appropriation (started in FY 19/20) Cannabis Tax Fund. CDFW is in the process of backfilling these 3 positions.

Table 5 provides details on the staffing of CDFW's Timberland Conservation and Fire Resiliency Program by detailed position classifications for FYs 2021-22 and 2022-23.

Table 5. CDFW Timberland Conservation and Fire Resiliency Program Positions (PY) Filled in Fiscal Year 2021-22

CLASSIFICATION		CDFW REGIONS AND BRANCHES											
	R1	R2	R3	R4	R5	R6	НСРВ	BDB	OGC	Total			
FY 2021-2022	·												
Environmental Program Manager	1						1			2			
Environmental Scientist	9.5	3	1	1	1		2	2		19.5			
Administrative Staff	2	1.7								3.7			
Research Analyst II		1								1			
Senior Environmental Scientist Supervisor	3	1	0.5				1			5.5			
Staff Counsel									0.5	0.5			
Senior Environmental Scientist Specialist	5	3	1	1		1	2			13			
FY '21-'22 Total	20.5	9.7	2.5	2.0	1.0	1.0	6.0	2.0	0.5	45.2			
FY 2022-2023													
Environmental Program Manager	1						1			2			
Environmental Scientist	9.5	3	1	1	1		2	2		19.5			
Administrative Staff	2	1.7								3.7			
Research Analyst II		1								1			
Senior Environmental Scientist Supervisor	3	1	0.5				1			5.5			
Staff Counsel									0.5	0.5			
Senior Environmental Scientist Specialist	5	3	1	1		1	2			13			
FY 22'-'23 Total	20.5	9.7	2.5	2	1	1	6	2	0.5	45.2			

HCPB – Habitat Conservation Planning Branch, BDB – Biogeographic Data Branch, OGC – Office of General Counsel, Note: 4.5 person years are funded through the General Fund in FY 2021-22 and FY 2022-23.



State and Regional Water Boards

Table 6 provides historic and reporting-year fiscal and staffing information for the Water Boards' Forest Activities Program (FAP). The Water Boards' staffing for the FAP does not all come from the Fund as detailed below. Actual total Fund expenditures in FY 2021-22 were \$7.125 million.

Table 6. Water Boards Timber Harvest Program Expenditures (\$1,000) and Positions (PY), Fiscal Years 2015-16 through 2022-23*

Forest Program Budget	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Appropriations	\$9,171	\$8,847	NA*	NA	\$9,399	\$9,907	\$10,030
Actual Expenditures	\$8,602	\$8,722	NA*	\$10,582	\$5,562	\$7,125	\$7,724
Authorized Positions	36.2	35.2	35.2	53.2	46.6	46.6	46.6

See Table 7 for breakdown of the General Fund and Program Fund components of these budget numbers.

Table 7 provides reporting-year staffing information for the Water Boards' Forest Activities Program (FAP). The Water Boards' staffing remained at 46.6 positions between FY 2020-21 to FY 2022-23.

Table 7. Water Boards Forest Activities Program Positions in FYs 2021-22 and 2022-23.

	R	1	R3	R	5	F	R 6	SB	То	tal
Classification	F	G	G	F	G	F	G	F	F	G
Env. Program Manager I	0.2	0.8							0.2	8.0
Sup. Eng. Geologist	0	0		0.4					0.4	0
Sr. Env. Scientist	0	0		1					1	0
Env. Scientist	1.6	1.4		3.4	1.6	1	1	4	10	4
Sr. WRC Engineer	0	0		0.65	0.15	1			1.65	0.15
WRC Engineer	0.9	0.1					1		0.9	1.1
Sr. Eng. Geologist	0.7	1.3			1				0.7	2.3
Eng. Geologist	4.5	4.5	1	5.8	2	1	1		11.3	8.5
Attorney III	0	0						1.7	1.7	0
Analyst/Other	0	0		0.1	1			0.8	0.9	1

^{*}Due to issues with FI\$CAL, Water Boards are currently processing FY expenditures.



	R	1	R3	R	5	F	R 6	SB	То	tal
Classification	F	G	G	F	G	F	G	F	F	G
Total	7.9	8.1	1	11.35	5.75	3	3	6.5	28.75	17.85

As shown in Table 8, the Water Boards' Forest Activities Program receives funding from the General Fund (G), the Waste Discharge Permit Fund (WDPF) and the Program Fund (F). The WDPF supports utility specific permit development, implementation, compliance, and enforcement across the state and beyond forested lands. The General Fund is used to support program activities related to non-commercial forestland management, whereas the Fund provides for the review and permitting of timber harvesting and related activities on nonfederal forests and federal forests, and for forest restoration grants.

Table 8. Funding Breakdown for the Water Boards' Forest Activities Program (FAP), Fiscal Years 2016-17 through 2022-23 (\$1,000).

Appropriations by Fund	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
General Fund	\$3,376	\$3,293	NA*	\$5,083	\$5,083	\$5,083	\$5,083
Program Fund	\$5,795	\$5,554	NA*	\$5,498	\$4,316	\$4,824	\$5,047
Total	\$9,171	\$8,847	NA*	\$10,58 2	\$9,399	\$9,907	\$10,03 0

^{*} Due to issues accessing FI\$CAL data Water Boards were unable to track FY 2018-19 financial numbers.

Department of Conservation

The California Geological Survey (CGS) is part of the Department of Conservation (DOC) and provides geological technical support for timber harvest, vegetation management, and fuel reduction projects and associated permitting, including evaluating slope stability, erosion control measures, watercourse crossing, road, and skid trail design and maintenance, providing education, and conducting monitoring as well as performing post-disaster risk assessments. Since 2013, California Geological Survey Staff have increased from 13 to 19 people.

Table 9 provides historic and reporting-year fiscal and staffing information for the DOC/CGS's timber harvest programs.

Table 9. Department of Conservation Timber Harvest Program Expenditures (\$1,000) and Positions, Fiscal Years 2015-16 through 2022-23.

Budget Item	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Authorized Expenditures (TRFRF)	\$4,134	\$4,242	\$4,428	\$4,630	\$4,382	\$4,739	\$4,926
						\$0	\$0



Budget Item	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Total Expenditures*	\$3,857	\$3,953	\$3,988	\$4,473	\$3,824	\$4,699	\$4,197
Authorized Positions	19	19	19	19	19	19	19

Table 10 provides details on the position classifications for DOC's timber harvest program staff, for FY 2021-22 and FY 2022-23. Fund expenditures are lower than allocated due to significant expenditures for post-wildfire hazard analysis which is funded by CAL FIRE.

Table 10. DOC Authorized Staff (PY), Fiscal Years 2021-22 & 2022-23.

	REG	IONAL DIS	TRIBUTION	OF STAFF	
CLASSIFICATION	Sacramento	Santa Rosa	Eureka	Redding	Total
Sup. Eng. Geologist	1				1
Sr. Eng. Geologist	2	1	1	1	5
Eng. Geologist	2	2	2	2	8
Research Program Specialist II (GIS)	1				1
Research Analyst II (GIS)	1				1
Assoc. Gov. Program Analyst	1				1
Office Technician	1				1
Graduate Student Assistant	1				1
Total*	10	3	3	3	19

DOC/CGS authorized staff (PY) has remained constant since FY 15-16.

Workload Analysis

The tables below (Tables 11-14) quantify the workload faced by the Review Team agencies. Prior to the implementation of AB 1492, information was presented on a calendar year basis; however, AB 1492 instead required that the information be presented on a fiscal year basis (July 1-June 30). The tables provide a detailed look at workload for all the Review team agencies for FY 2021-22 and FY 2022-23. Note that not all agencies face the same tasks. Table 11 captures responsibilities under the Forest Practice Act and Rules. Tables 12 and 13 capture CDFW and Water Boards responsibilities under timber-harvesting-related laws that they administer, such as Fish and Game Code § 1600 Lake and Streambed Alteration Agreements and Waste Discharge Requirements, respectively.



Table 11. Review Team Work under Forest Practice Act and Forest Practice Rules

		FY 20	21-22			FY 20	22-23	
Summary of Work	CAL FIRE	CDFW	cgs	Water Boards	CAL FIRE	CDFW	CGS	Water Boards
Number Timber Harves	ting Plar							
First Review ³	294	219	294	294	293	265	293	293
Pre-harvest Inspection	192	68	100	99	183	77	145	115
Second Review	213	118	160	112	213	157	208	205
Approved ²	195	-	-	-	192	-	=	-
Number of Nonindustri	al Timbe	r Manage	ement P	lans (NTI	/IPs)¹			1
First Review ³	32	26	32	32	23	13	23	23
Pre-harvest Inspection	9	6	4	5	14	10	14	8
Second Review	16	10	12	10	15	15	15	15
Approved ²	13	-	-	-	12	-	-	-
Other Plans, Projects,	and Perm	nits						
Exemptions	1,256	-	760	701	1,009	-	955	620
Emergency Notices	399	-	229	246	239	-	230	205
Compliance/Enforcement	ent							
Compliance Inspections (Non-PHI)	2,950	12	11	434	-	23	61	238
Violations	271	4	-	15	-	6	-	20
Administrative Civil Penalties Initiated	55	-	-	-	-	-	-	1
Total Active Administrative Civil Penalties	98	-	-	-	110	-	-	1

¹Includes Substantial Deviations for THPs and NTMPs which go through the same discretionary permit review process and includes Plans still under review from the previous fiscal year. ²CAL FIRE as the lead agency is eventually responsible for the approval of all Plans.

Note: Agency THP / NTMP numbers are generated from CalTREES workflow tasks as completed by the review team during the course of Plan review.

Tasks tracked by CDFW show a fairly consistent level of effort from 2015-16 to 2022-23. A summary of CDFW work products during FY 2021-22 and 2022-23 is included in Table 12. Table 13 covers all Water Boards related Program activities.

³First Review figures reflect filed, returned, and resubmitted Plans.



Table 12. Department of Fish and Wildlife, FYs 2021-22 and 2022-23

			FY	2021	-22			FY 2022-23						
Action		epart Wild					De	partm Wildli						
	R1	R2	R3	R4	R6	2021-22 Total	R1	R2	R3	R4	R6	2022- 23 Total		
§ 1600 Lake and Streambed Alteration Agreements Issued	120	11	6	2	2	141	86	12	11	1	0	110		
§ 1600 Amendments Issued	30	2	2	0	1	35	22	1	1	2	0	26		
§ 1600 Inspections Conducted	40	5	2	0	1	48	17	13	2	0	0	32		
Exemptions Reviewed for Sensitive Resources	136	167	29	72	7	411	196	128	61	75	0	460		
Master Agreements for Timber Operation Under Review	2	0	0	0	0	2	1	1	0	0	0	2		
Habitat Conservation Plans/NCCPs/Safe Harbor Agreements Under Review	1	0	1	0	0	2	6	1	0	0	0	7		
Species Consultations Conducted	110	0	5	8	0	123	155	21	5	20	0	201		
CA Endangered Species Act Status Reviews Conducted	5	0	0	0	0	5	0	0	0	0	1	1		
FLAR and Other Grant Proposals Reviewed	14	0	0	5	0	19	13	0	0	0	0	13		
Forest Conservation Easements Reviewed	7	0	1	0	0	8	4	0	0	0	0	4		
EM/EX Monitoring Visits Conducted	12	0	1	0	0	13	39	25	6	9	0	79		

No reportable activities occurred in CDFW's Region 5 in either FY 2021-22 or FY 2022-23.



Table 13. Water Boards Forestry Program Activities, FY 2021-22 and FY 2022-23 by Region

Activity		FY 2	021-22			FY 202	22-23	
Activity	R1	R5	R6	Total	R1	R5	R6	Total
Waivers or WDR's Under Development or Renewal	2	1	0	3	3	1	1	5
Plans Enrolled in Waste Discharge Requirements OR Waivers of Waste Discharge Requirements (THPs, NTMPs, WFMPs)	92	45	9	146	102	29	3	134
Emergency Notices and Exemptions enrolled in Waivers or WDRs	615	498	22	1135	521	78	10	609
Federal Timber Projects Reviewed	11	27	15	53	10	22	8	40
Federal Timber Projects Enrolled	7	17	5	29	7	16	4	27

Over the past decade, the total number of staff supported through the Fund has increased significantly, while the number of Timber Harvesting Plans (i.e., THPs and NTMPs) has remained fairly stable. While the number of Timber Harvesting Plans has stabilized, the average number of acres potentially impacted by harvesting operations remains variable (i.e., 355 acres to 587 acres per plan). Changes in regulation add to the complexity of plan review, including the development of complex Working Forest Management Plans (WFMPs) or the changes to exemptions and emergencies.

It is also important to understand that not all CAL FIRE staff hired through the Program are dedicated to the review of Timber Harvesting Plans. Others fulfill the administrative support and the broader ecological monitoring goals of the program. Similarly, the other agencies utilize staff to address other responsibilities such as preventing impacts to water quality on federal lands, developing and reviewing long-term documents such as Habitat Conservation Plans, and participating in legislatively mandated monitoring. While the total number of review staff has increased, oversight, monitoring and planning staff has also increased. CAL FIRE is the lead agency under the Forest Practices Act and CEQA, so the largest suite of responsibilities in timber harvest regulation on nonfederal lands falls to this Department. To provide information on the scale of these responsibilities over time, Table 14 provides the details of CAL FIRE's tasks for the period of fiscal year 2014-15 through 2022-23.



Table 14. CAL FIRE Workload History from Fiscal Year 2014-15 through Fiscal Year 2022-23. Corrections to previous years' numbers from past reports are from QA/QC of Forest Practice data.

Workload Measure	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
THPs Filed ¹	282	240	234	262	284	228	205	189	178
THPs Returned ¹	124	129	73	79	84	88	85	76	79
THPs Recirculated ¹	22	12	3	3	1	2	1	1	1
THP PHIs Conducted ¹	272	206	223	253	234	239	197	175	163
THPs Approved ¹	260	216	220	267	244	234	210	183	174
THP Acres Approved ²	128,644	93,533	91,179	105,523	100,888	122,648	92,809	62,314	56,414
NTMPs Filed ¹	10	11	16	15	15	11	10	7	10
NTMPs Returned ¹	5	6	7	8	4	11	5	6	6
NTMPs Recirculated ¹	0	1	0	2	0	0	0	0	0
NTMP PHIs ¹	9	11	13	14	11	13	11	5	9
NTMPs Approved ¹	12	8	14	14	14	13	8	9	6
NTMP Acres Approved ²	3,367	1542	6,500	4,448	2,410	4,295	1,555	2,482	1,889
NTOs Submitted	132	105	139	174	106	85	99	80	107
NTOs Returned	*	*	*	*	4	19	18	14	12
Sub Dev Filed ³	93	30	72	92	36	41	25	20	21
Sub Dev Returned ³	*	*	*	*	2	3	3	11	5
Sub Dev PHI Conducted ³	*	*	*	*	11	22	11	8	12
Sub Dev Approved ³	*	*	*	*	42	38	26	16	21
SYPs Approved	0	0	0	0	0	0	0	0	0
WFMPs Approved	0	0	0	0	0	0	0	0	0
PTHPs Submitted	0	0	0	0	1	4	3	5	6
Plans Withdrawn / Canceled	15	8	8	9	4	4	18	13	20
Exemption Notices Submitted	1,785	1914	2,510	2,021	2,028	2,292	1,672	1,256	1,009
Exemption Notices Returned	*	*	*	*	148	182	219	124	964
Emergency Notices Submitted	270	501	83	194	305	158	466	399	239
Emergency Notices Returned	*	*	*	*	49	34	157	114	116
Minor Deviations Submitted ⁴	2,437	2,633	2,729	4,149	3,087	2,792	2,633	2,344	2,066
Inspections ⁵	3,325	2,950	3,967	3,473	2,705	3,090	2,950	3,045	2,746
Violations ⁴	201	271	472	445	289	309	271	284	220
Administrative Civil Penalties Initiated	13	9	65	82	29	43	55	19	26
Total Active Administrative Civil Penalties	48	45	79	99	89	85	98	112	109

Assembly Bill 1492 Timber Regulation and Forest Restoration Fund Program Report



CAL FIRE* Data prior to CalTREES incomplete and thus not reported.

¹Includes Plans submitted in the prior fiscal year.

²Reported acres are from documentation of record; actual acres harvested may differ. ³Sub Dev = Substantial Deviation (Major Amendment) for both THPs and NTMPs

⁴Includes all harvest document types.

⁵Inspections other than preharvest inspections.



Detail on Timber Harvest Activity for FY 2021-22 and FY 2022-23

Below are brief summaries of timber harvesting statistics generated from CalTREES.

Number and Acreage Extent of Timber Harvesting Documents Processed

Table 14 displays the number of timber harvest documents filed, submitted, returned, and approved along with the acreage covered by them for FY 2014-15 through FY 2022-23. The numbers of Emergency Notices and Exemptions have been relatively volatile, in some cases more than double or halving in number, from year to year. As discussed earlier, and highlighted again by the numbers in this table, a share of the timber operations activity has increased with the growth in use and the inclusion of Exemptions and Emergency Notices with significant acres and volumes of timber experiencing mortality due to drought, insects, and fire.

Average Time for Plan Review

For context and understanding of the trends that the plan review time data show, it is important to emphasize that many factors determine how long it takes to review a THP or NTMP, from the time of submission to approval. These factors include ¹:

- Availability of review team staff.
- Time of year the plan is submitted, with associated weather and potential wildfire constraints (e.g., CAL FIRE Forest Practice staff are out of the office responding to wildland fires; winter weather conditions prohibit access for field review).
- Quality and completeness of the information originally submitted.
- Number of questions generated by review team on the plan submitted, and/or the number of changes required of the RPF.
- Promptness of the submitter's response to questions or requests for changes.
- Size and complexity of the plan.
- Wildlife, water, traffic safety, and other issues raised by the public.

Some factors are under the control of the review team agencies, some in control of the submitter, and some are subject to the vagaries and seasonality of California's weather. Another major factor that can delay plan reviews is when a new wildlife species comes under candidacy or listing under the State or Federal Endangered Species Acts after a plan is already under review.

Some other factors determined by CAL FIRE include, but are not limited to, the large number of public comments, controversial conversion THPs that require Environmental Impact Reports approved by local government, lack of timely response by project

(http://resources.ca.gov/docs/forestry/Redding Pilot Project Draft Supplemental Report 8-7-14.pdf)

¹ For a more detailed discussion of these factors, see the Redding Pilot Project June 2014 Supplemental Report



proponent to Review Team questions, and commitment of staff to emergency assignments resulting from the significant increase in wildfire activity.

Review of Timber Harvest Permits for Filing

The first step in the review of a submitted harvest plan is the determination by the review team whether it is accurate, complete, and in proper order to file the plan with CAL FIRE and then to initiate the next phases of review. This includes specified required elements or precursor steps, such as notifying adjacent property owners. If these elements or steps have not been addressed, the plan is returned to the submitter for correction. Concerns have arisen at times that the rate of plan returns at this stage has been increasing. CalTREES is being designed to check for common filing errors and alert the submitter while entering information into the system, thus reducing the likelihood of CAL FIRE having to return a plan during review for filing. This error-checking can help to speed up the overall process for the plan submitter. Additionally, a "Timber Harvesting Plan Filing Checklist" is also available on the CAL FIRE Forest Practice website for plan writers as guidance to help reduce returns with submitted harvest Plans.

A previous version of this AB 1492 Report to the Legislature looked in detail at the reasons plans were returned during filing during 2013-2016. The primary reason for plan returns throughout the state in this period was a failure to meet the noticing requirements, which included the Notice of Intent (14 CCR § 1032.7), the request for information on domestic water supplies (14 CCR § 1032.10), and archaeology issues including the notification to Native Americans (14 CCR §§ 929.1, 949.1, and 969.1). These return issues are considered "fatal errors" when CAL FIRE reviews a plan for proper public notification and are consistently still an issue with submitted plans. CAL FIRE continues to offer assistance with any questions RPFs raise.

THP Review Times

Table 15 provides THP and NTMP approval numbers, area in acres, and review days for FY 2021-22 and FY 2022-23 by the three regional CAL FIRE review team offices where plans are filed, based on the location of each plan. Note, per the Forest Practice Act and Rules, the estimated review period for THPs requiring a field inspection as part of the review process is approximately 75 calendar days, without allowable extensions. The times provided in Table 15 include delays that are beyond the review team's control, such as those due to weather (e.g., snow prohibits access for inspection purposes), delays in RPF response to questions from the Review Team, delays due to public comment, and delays due to sensitive species evaluations, etc. With some exceptions, the regulatory timelines provide for extensions to allow for additional review necessary due to extended field evaluation, the submission of additional information or substantial public comments.



Table 15. Approved Plan Review Time Statistics, by Review Team Office¹

FY 2021-22)						
Review Team Office	Plan Type	Count	Acres	Minimum Days in Review	Maximum Days in Review	Average Days in Review	Median Days in Review
Santa	THP	115	29,358	46	312	91	73
Rosa	NTMP	2	307	98	286	192	192
Redding	THP	50	28,133	25	330	104	84
Reduing	NTMP	5	1,802	54	114	76	74
Fresno	THP	13	3,183	96	247	151	129
FIESIIO	NTMP	1	280	343	343	343	343

FY 2022-23							
Review Team Office	Plan Type	Count	Acres	Minimum Days in Review	Maximum Days in Review	Average Days in Review	Median Days in Review
Santa Rosa	THP	124	32,330	34	339	83	70
Salita Rusa	NTMP	4	1,548	76	138	97	87
Dadding	THP	45	21,011	32	307	117	82
Redding	NTMP	1	236	205	205	205	205
Eroono	THP	2	734	153	265	209	209
Fresno	NTMP	1	105	194	194	194	194

¹Santa Rosa (Coast District) = Region 1 Redding (Northern District) = Region 2 Fresno (Southern District) = Region 3 & 4

Note: The times provided in Table 16 include delays that are beyond the review team's control, such as those due to weather (e.g. snow prohibits access), delays in RPF response to questions from the review team, delays due to public comment, pandemic challenges, and delays due to sensitive species evaluations, etc. Individual Plan outliers greater than one year in review have been removed to represent more accurate time frames. Substantial Deviations are not included.





Figure 7 Map of CAL FIRE Forest Practice Districts and Region offices.

CAL FIRE and the other Review Team agencies faced continuing challenges during FYs 2021-22 and 2022-23; some of which have continued into the current fiscal year. CAL FIRE Review Team offices faced potential closures due to the COVID-19 pandemic, resulting in a shift to remote harvest document processing. This was facilitated by the ability to process documents through CalTREES. Additionally, all offices took on a significant staffing "draw-down" as staff were assigned to multiple large wildland fires across the state including fireline assignments, GIS specialist assignments and participating in Watershed **Emergency Response Teams** (WERTs). The success in meeting statutory and regulatory timeframes can be attributed in part to the ability to shift review workloads through CalTREES and work remotely.

In addition to these significant new challenges, CAL FIRE Review Team offices (Figure 7) continue to respond to previously identified challenges to enhance efficiency. This includes but is not limited to changes in regulation affecting plan review and shifting workloads across the various new harvest documents available, weather delays affecting field review, complex evaluations of species protection, the unpredictable workload increases resulting from the public's important role in plan review, delays in RPF response to questions from the review team and often related plan recirculation to address these complex issues, and conversion THPs that are dependent on local agency's processing of the necessary EIR. Despite new and recurring challenges, the review teams continue to show a steady long-term trend toward efficient plan review.

NTMP Review Times

The review times are longer and more variable than THPs for a number of reasons. NTMPs are non-expiring plans, often addressing an entire forest ownership of up to 2,500 acres. They are typically much larger and can be more complex than standard THPs, and hence take longer to review. Because of these characteristics, NTMPs generally have a longer regulatory review time than THPs. Also, there are far fewer NTMPs submitted each year than THPs. Given this complexity and the small numbers



of NTMPs, it is not surprising that there is greater variability of review times for NTMPs compared to THPs.

Number of Field Inspections per CAL FIRE Inspector

Table 16 reports the types and number of field inspections made by CAL FIRE, including the number of each inspection type made per inspector on an average basis. While the numbers correlate well with the numbers of harvest documents submitted by type (e.g., THPs, NTMPs, Exemptions) the numbers here are further reflective of the discussion above regarding shifts in THP activity and the variability of use of Exemptions and Emergencies as new regulations are implemented and conditions change in the forested areas of the state (e.g., drought, wildfire, recovery).



Table 16. Number of Field Inspections made by CAL FIRE, FY 2014-15 through 2022-23.

Corrections to previous years' numbers from past reports are from QA/QC of Forest Practice data

Harvest Document Type			Nur	nber/Avera	ige Numbe	r per Inspe	ector		
Traivest Document Type	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23
Timber Harvesting Plans	2,533/44	2,315/41	1,969/36	1,590/22	1,522/21	1,410/24	1,063/17	1,056/20	844/17
Nonindustrial Timber Management Plans	358/6	318/6	331/6	340/5	381/5	218/6	179/5	155/4	212/7
Working Forest Management Plans	n/a	n/a	n/a	n/a	n/a	1/1	0/0	1/1	0/0
Program Timber Harvesting Plan	n/a	n/a	n/a	n/a	n/a	3/1	5/3	6/2	6/2
Emergency Notices	359/5	519/7	417/6	371/6	382/14	417/14	375/10	646/20	623/17
Exemption Notices	1,307/23	1,508/26	1,238/23	1,274/17	1,938/26	1,185/24	1,132/26	1,101/24	1,007/23
Illegal Non-Permitted Activities	86/2	63/1	79/2	62/1	93/1	63/3	55/3	79/4	53/2
Totals	4,422/77	4,536/80	3,946/73	3,625/50	4,453/69	3,297/73	2,809/64	3,044/75	2,745/68



As demonstrated in the table, there has been significant variability in the numbers and types of inspections conducted. CAL FIRE has suggested the variability in the number of inspections conducted may be due to periods of increased drought and fire activity due to the requirement for CAL FIRE inspectors to support emergency response efforts related to wildfire, flooding, and significant weather events. Also, when position vacancies in Forest Practice are filled, new inspectors are required to complete extensive mandatory fire control training requirements. Table 16 indicates a slight decline in the total number of inspections in FYs 2021-22 and 2022-23 which likely correlates with the aforementioned emergency response activity and weather patterns across the state. The reduction in inspections is likely also related to position vacancies in Forest Practice due to migration of staff to other CAL FIRE Resource Management programs such as Forestry Assistance, Forest Health, Wood Products and Bioenergy, and Vegetation Management / Prescribed Fire.

Number of Active Plans and Acres under Active Plans

Table 17 shows statistics on "active plans," which includes all approved plans that are available for operation in a given year. Plans that are available to be operated on are considered "active" regardless of whether any harvest activity actually occurs. Because AB 1492 increased the lifespan of THPs, this number may trend upward since any given THP now can be operated over a longer period (up to seven years instead of five). Recent legislation has again increased the effective period to two years for plans that could not be operated on due to the extent of fire-damaged timberlands across the state. This will affect future reports and make it difficult to draw a comparison to previous years.

The number of acres under Exemptions (maximum of one-year operating life) are particularly large because landowners can place their entire property under an Exemption for removal of relatively small volumes (less than 10 percent of the average volume per acre) of dead and dying trees [14 CCR § 1038(b)] when compared to a THP or NTMP. This is compounded by overlapping fiscal years when reporting "active" plans.



Table 17. Number of Active¹ Plans and Acres², FY 2014-15 to 2022-23.

Corrections to previous years' numbers from past reports are from QA/QC of Forest Practice data.

Harvest	FY 2	2014-15	FY 2	2015-16	FY 2	016-17	FY 2	2017-18	FY 2	2018-19	FY 2	019-20	FY 2	2020-21	FY 2	021-22	FY 2	2022-23
Document Type	Count	Acres																
THPs	1,084	596,237	1,098	593,993	1,131	597,451	1,222	626,702	1,359	663,233	1,381	690,166	1,118	519,741	1,120	525,348	1,113	454,919
NTMPs ³	772	319,264	781	323,444	794	328,406	808	332,656	820	333,471	827	333,584	796	315,120	841	334,924	846	335,471
NTMP Notice of Timber Operations ³	225	30,205	225	31,674	238	40,255	288	44,364	119	2,449	140	9,801	108	13,280	60	10,037	93	10,824
Emergency Notices ⁴	382	98,085	456	91,638	302	42,455	268	29,414	492	57,788	441	62,085	432	83,465	806	190,063	618	185,784
Exemptions ⁵	3,723	5,663,976	4,187	5,640,894	4,870	5,629,689	4,439	6,369,652	3,958	6,370,809	4,148	5,456,965	3,724	5,648,989	2,777	5,648,989	2,167	5,365,008
Totals	6,186	6,707,767	6,747	6,681,643	7,335	6,638,256	7,025	7,402,788	6,748	7,427,750	6,937	6,552,601	6,178	6,580,595	5,604	6,709,361	4,837	6,352,006

¹An Active Plan is an approved plan that does not have an approved Final Completion Report or has not reached the statutory expiration date.

Note: The CAL FIRE Region offices have been entering the expired date differently for several years for older data years. The implication is that a Plan may have appeared to be active longer in the Redding and Fresno Office than in the Santa Rosa office in the past.

²Acres reported are from the documentation of record.

³NTMPs alone are not operational but represent total operation areas. NTMP notices of timber operation (NTOs) better reflect operational activity on NTMPs; however, submitted NTO acres often reflect total potential acres that are being operated on, not necessarily the actual number of acres timber operations and are valid for only one year and can be resubmitted during multiple years.

⁴Valid for up to one year except for some Emergency Notices filed in 2021-2022 for fire damage which could have been extended an additional year with CAL FIRE approval.

⁵Valid for up to one year, acres do not necessarily reflect harvest areas as many Exemptions are submitted for an entire property and often only portions of the potential are actually harvested.



Overall Accounting of Program Fund Personnel Activities

CAL FIRE tracks the activity for CAL FIRE Program Fund-funded staff using a Personnel Activity Report, or PAR. Staff complete and file the PAR information monthly. The consistent top two activity areas for CAL FIRE have been the "Review and Processing of Harvest Documents" and "Forest Practice Inspections." A trend to note is the gradual increase in "Other Forestry Related Duties" which include assistance with CFIP and VMP programs. It is also apparent that the "Emergency Response" percentages are directly related to the fire activity during the fiscal year.

Table 18. CAL FIRE Program Fund Staff Activity Accounting, FY 2016-17 to FY 2022-23.

		Р	ercent o	f Total S	Staff Tin	ne	
Activity	FY						
	2016- 17	2017- 18	2018- 19	2019- 20	2020- 21	2021- 22	2022- 23
Review and Processing of Harvest Documents	21.0	21.3	21.6	22.5	18.9	18.3	16.3
Forest Practice Inspections	22.6	19.5	21.3	26.1	19.9	25.0	21.4
Emergency Response	10.3	8.7	8.9	3.8	14.6	8.5	5.7
Participating in Mandated Training	7.8	11.0	10.7	7.5	8.0	6.9	8.7
Other Duties as Required	6.6	9.2	6.0	7.0	6.6	6.5	8.8
Supervising and Managing the Forest Practice Program	8.6	8.6	8.9	7.3	6.5	6.7	7.7
Processing and Managing Data Related to Forest Practice	9.7	8.9	8.7	8.9	9.6	9.4	9.5
Other Forestry-Related Duties	8.4	7.5	7.8	11.0	11.8	14.3	15.0
Forest Practice Law Enforcement	2.4	2.8	2.9	3.4	2.9	2.8	3.2
Official Response and Public Records Act Requests	0.9	0.8	0.3	0.3	0.2	0.3	0.2
Program or Project Monitoring	0.8	1.0	1.2	1.3	0.9	0.7	1.9
Board of Forestry and Fire Protection Related	0.3	0.2	0.6	0.2	0.4	0.1	0.5
Ecological Performance	0.4	0.4	1.0	0.5	0.4	0.4	1.1
Litigation	0.2	0.1	0.2	0.2	0.5	0.1	0.0
Total	100	100	100	100	100	100	100